



**Roinn Cumarsáide, Gníomhaithe
ar son na hAeráide & Comhshaoil**
**Department of Communications,
Climate Action & Environment**

THE NATIONAL LITTER POLLUTION MONITORING SYSTEM

LITTER MONITORING BODY

SYSTEM RESULTS 2018

Prepared for:

The Department of Communications, Climate Action and Environment,
29-31 Adelaide Road,
Dublin 2.
D02 X285

Prepared by:

The Litter Monitoring Body,
TOBIN Consulting Engineers,
Block 10-4,
Blanchardstown Corporate Park,
Dublin 15.
D15 X98N

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Please Note: Individual percentage values illustrated in figures throughout this document are rounded and may, therefore, not total 100%.

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We would like to thank the following organisations for their help in the preparation of this report:

1. The Department of Communications, Climate Action and Environment; and
2. The local authorities that provided us with their Litter Survey Results.

OVERVIEW OF THE NATIONAL LITTER POLLUTION MONITORING SYSTEM

TOBIN Consulting Engineers were appointed to act as the Litter Monitoring Body (LMB) by the Department of Communications, Climate Action and Environment, for the period May 1st 2018 to April 30th 2019, to continue the development of the National Litter Pollution Monitoring System (NLPMS). The data produced by the NLPMS surveys allow local authorities to gauge:

- ◆ The extent and the severity of litter pollution in each local authority area;
- ◆ The types, most likely sources and causes of litter pollution;
- ◆ The changes in litter levels from location to location and over time;
- ◆ The location of litter black spots; and
- ◆ The impact of new anti-litter measures.

Under the NLPMS, the **extent** and **severity** of litter pollution is measured using a Litter Pollution Index (LPI), which is a scale of 1 to 5 as described below:

1. Unpolluted or litter free;
2. Slightly polluted;
3. Moderately polluted;
4. Significantly polluted; and
5. Grossly polluted.

Prescribed standards for each category of the LPI have been circulated to all local authorities in the form of area cleanliness rating photographs to ensure a consistent approach nationwide to measuring the extent of litter pollution in the surveyed areas. Examples of those photographs are contained in Appendix B of this report together with an explanation of each LPI. They are also available via the litter website (www.litter.ie).

The area cleanliness rating¹ is then used in the calculation of the LPI for each survey location. The use of photographs ensures that area cleanliness ratings are consistently assigned by all local authorities. In 2018, the LMB continued to provide guidance to local authorities, thus ensuring that a consistent methodology for surveying is applied across the country to guarantee that reliable and comparable data is compiled.

A key feature of the national monitoring system is its focus on monitoring in areas that are polluted, or are likely to be polluted, i.e. where potential sources of litter are located. To this end, local authorities select the locations for their surveys using maps produced by specially designed Litter GIS software, as follows:

- ◆ 40% in “high risk” locations (e.g. in town or city centres) where the concentration of potential litter sources is greatest;
- ◆ 40% in random potential litter generating areas - chosen by the Litter GIS software; and

¹ The Area Cleanliness Rating is determined using a visual inspection of the survey area and rating it according to prescribed standards.

- ◆ 20% in locations chosen by local authorities, based on local knowledge of litter pollution.

Note that some local authorities do not have the resources to apply Litter GIS. In these instances, local authorities use local knowledge to select their ‘high risk’ and ‘chosen’ survey areas and then randomly choose 40% of their locations by identifying random areas on maps or by using a random function tool on Arc GIS.

Under the NLPMS, the **type** and **origin** of litter pollution is also measured by counting litter items while they remain on the ground. These surveys are called Litter Quantification Surveys (LQS). LQS are completed in the most heavily polluted areas (i.e. the clusters or ‘black spots’ identified by the Litter Generation Potential Maps) and as long after cleansing as possible to further increase the chances of a large sample size. The statistics obtained during the surveys are divided into several litter categories including, food, packaging, paper and plastic.

Training

In 2018, the LMB continued to provide training, where required, on the implementation of the NLPMS to local authorities.

Audit

The LMB undertook audits of five local authorities to ensure that the system is being implemented as designed. The local authorities audited were:

- ◆ Kildare County Council;
- ◆ Galway County Council;
- ◆ Galway City Council;
- ◆ Wexford County Council; and
- ◆ Cork County Council.

The Audit Report is available at www.litter.ie. The audits have revealed that, for the most part, these local authorities are implementing the system correctly.

The LMB also completed several additional ‘spot check’ audits on the 2018 results received, whereby photographs of survey locations received from local authorities are cross checked with the awarded LPI. These audits revealed that a small number of local authorities were not assigning the correct area cleanliness rating to an area, specifically in assigning an area as “unpolluted or litter free” (LPI 1) that should be considered “slightly polluted” (LPI 2). In some cases, however, the area cleanliness rating assigned to an area by the local authority was a higher index than appropriate.

These audits allowed for reassessments of Litter Pollution Surveys (LPS) in collaboration with the relevant local authority, where necessary, to apply a revised determination of the LPI assigned to the area under study.

It is considered for future year’s surveys that local authorities should continue to submit photographs with the LPS; this will allow the LMB to continually audit the System. The LMB is satisfied that the results outlined in this report are accurate and reflective of the country as a whole.

CHAPTER 1: SUMMARY SYSTEM'S SURVEY RESULTS FOR 2018

In 2018, all 31 local authorities participated in the NLPMS Survey.

Figure 1-1 shows the percentage of local authorities that have participated in the System annually since 2003.

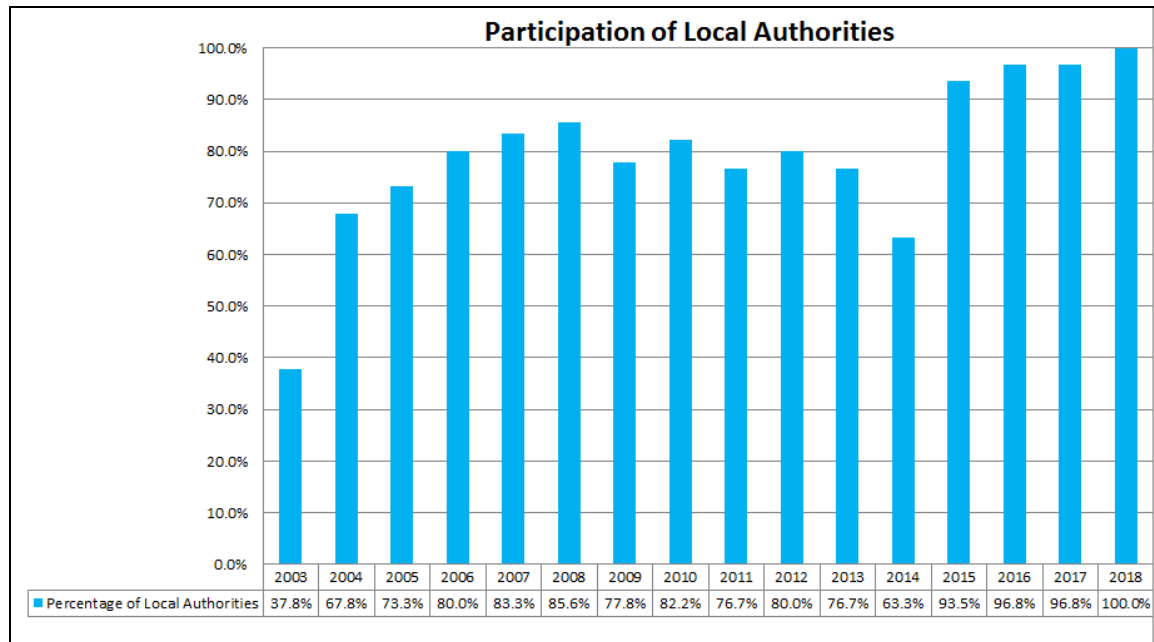


Figure 1-1 Participation of Local Authorities 2003 to 2018

The 2018 survey results provide reliable information on the extent, composition and causes of litter pollution in Ireland and facilitate analysis of any emerging trends in litter pollution. The results allow a full and more comprehensive comparison of year-on-year developments with regard to combating litter pollution.

This National Litter Pollution Monitoring System (NLPMS) has set out to answer three key questions:

1. How littered is the country at local and national level?
2. What are the main constituent elements of litter pollution?
3. What are the main causes of litter pollution?

How littered is the country at local and national level?

In 2018, 5258 Litter Pollution Surveys (LPS) were undertaken nationally. This was an increase of 281 surveys from 2017.

- ◆ 20.5% of areas surveyed were unpolluted (LPI 1) in 2018. The percentage of unpolluted (LPI 1) areas has increased by 4.9%, from 15.6% in 2017.
- ◆ 59.6% of all areas surveyed in 2018 were slightly polluted (LPI 2), a decrease of 4.3% on 2017 (63.9%).
- ◆ The percentage of moderately polluted areas (LPI 3) has remained the same in 2018 as in 2017 at 17.1%.
- ◆ The percentage of significantly polluted areas (LPI 4) has decreased slightly (by 0.6%), from 3.0% in 2017 to 2.4% in 2018.
- ◆ Grossly polluted areas (LPI 5) has increased slightly from 0.3% in 2017 to 0.4% in 2018.

What are the main constituent elements of litter pollution?

- ◆ Cigarette related litter (54.4%), packaging items (18.2%), sweet related litter (9.2%), food related litter (8.9%), paper items (5.8%) and deleterious litter (2.1%) were the main litter constituents identified nationally.

What are the main causes of litter pollution?

- ◆ Passing pedestrians (42.0%), passing motorists (22.4%), retail outlets (9.4%), gathering points (6.0%), places of leisure/entertainment (4.7%), fast food outlets (3.9%), schools/ school children (3.5%), bus stops (2.6%) and fly-tipping/dumping (2.2%) were identified as the main causative factors of litter nationally.

CHAPTER 2: HOW LITTERED IS THE COUNTRY?

The 2018 dataset is obtained from 5258 LPS.

The national litter monitoring system results indicate that the percentage of unpolluted (LPI 1) areas has increased from 15.6% in 2017 to 20.5% in 2018.

A comparison of the results from 2017 to 2018 indicates that the percentage of slightly polluted (LPI 2) areas has decreased from 63.9% in 2017 to 59.6% in 2018.

The percentage of moderately polluted areas (LPI 3) has remained the same in 2018 as in 2017 at 17.1%. The percentage of significantly polluted areas (LPI 4) has decreased slightly from 3.0% in 2017 to 2.4% in 2018. Grossly polluted areas (LPI 5) has increased slightly from 0.3% in 2017 to 0.4% in 2018.

The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas combined has increased slightly (by 0.6%) from 2017 to 2018, thus demonstrating that there has been a decrease in litter pollution from 2017 to 2018.

Figure 2-1 below compares 2017 and 2018 LPS results.

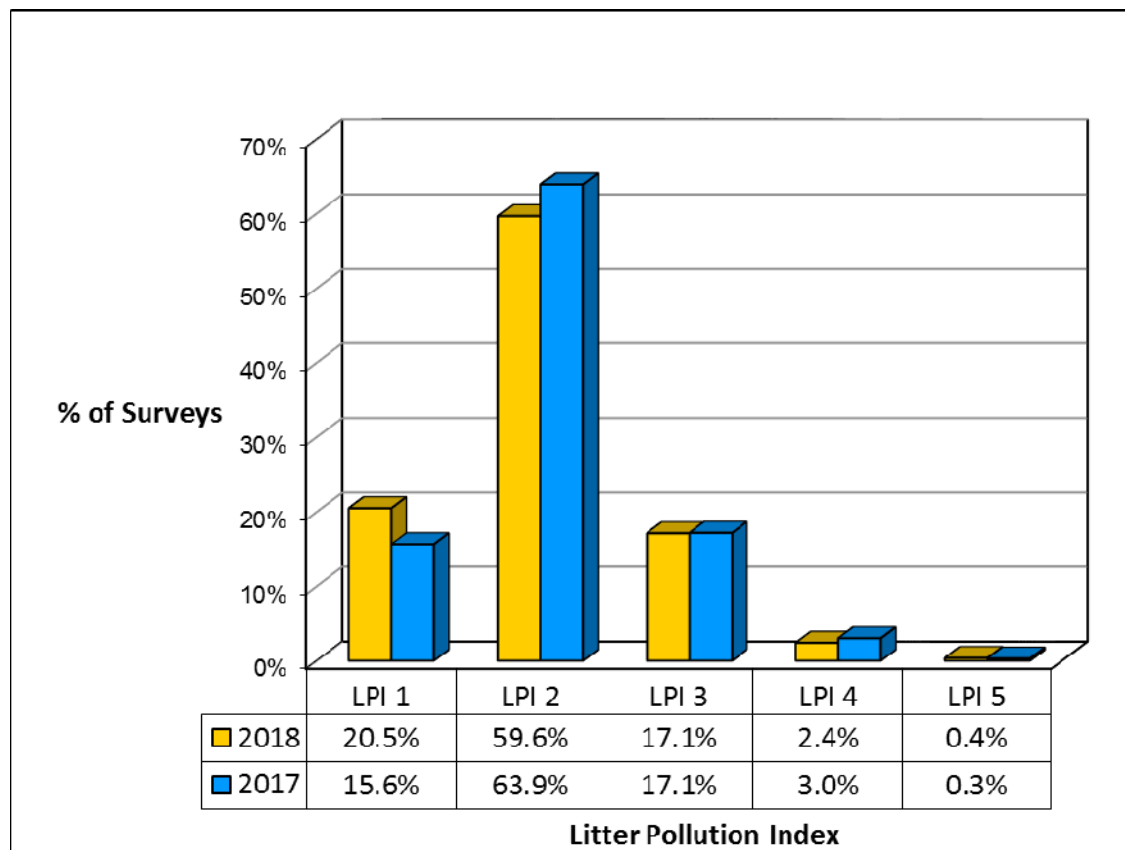


Figure 2-1 Comparison of Litter Pollution Indices (LPI) 2017 to 2018

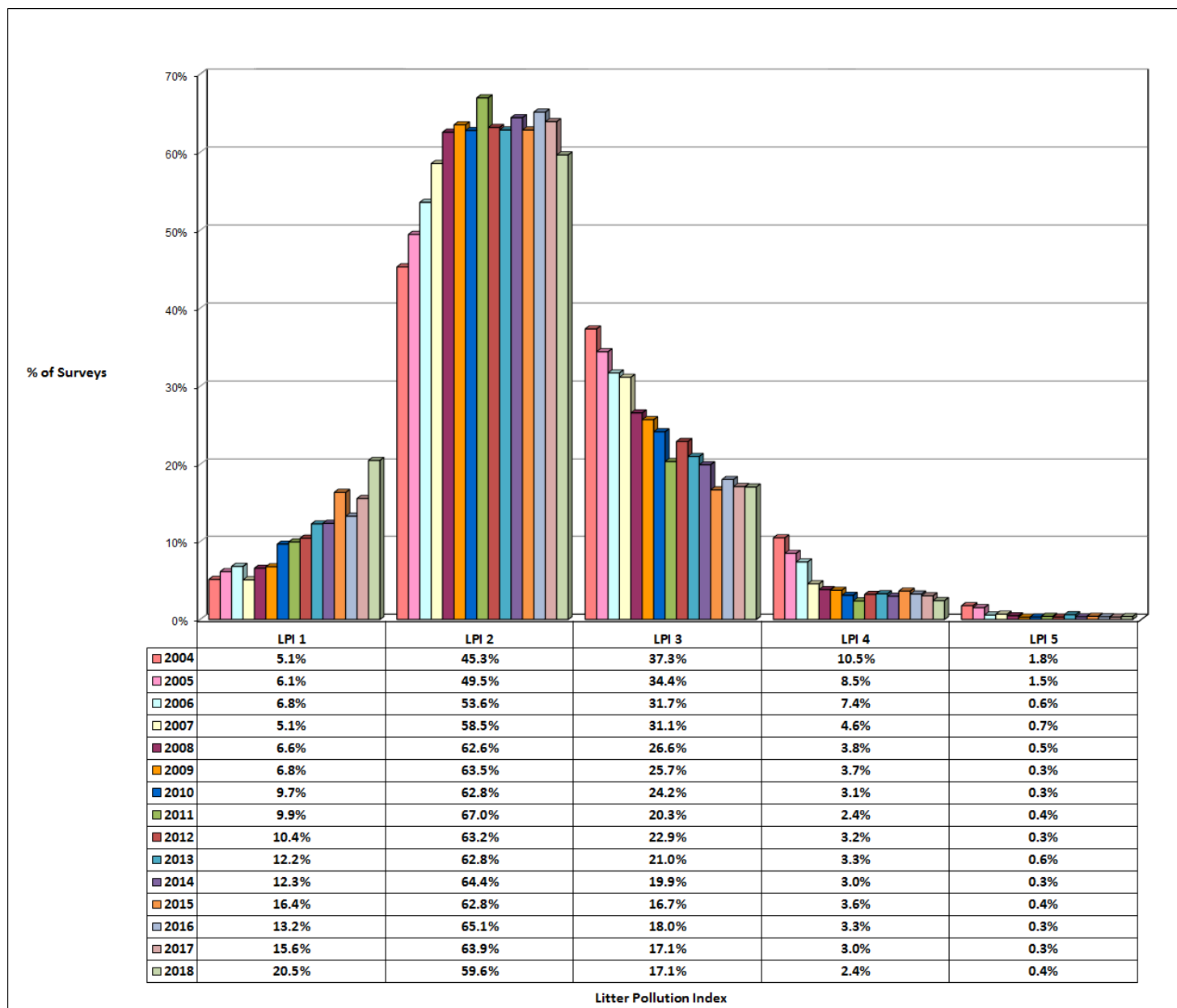


Figure 2-2 Litter Pollution Index 2004 to 2018

Figure 2-2 illustrates the Litter Pollution Index ratings from 2004 to 2018. The percentage of unpolluted (LPI 1) areas has increased from 5.1% in 2004 to 20.5% in 2018 (a 15.4% increase). The percentage of slightly polluted (LPI 2) areas has increased from 45.3% to 59.6% between 2004 and 2018 (an increase of 14.3%). The number of recorded moderately polluted (LPI 3) areas has shown a steady decrease between 2004 and 2018. The number of significantly polluted (LPI 4) areas has decreased from 10.5% in 2004 to 2.4% in 2018 (decrease of 8.1%). The number of grossly polluted (LPI 5) areas has decreased from 1.8% in 2004 to 0.4% in 2018 (a decrease of 1.4%).

A comparison of urban² and rural local authorities³ is presented below in Figure 2-3.

In 2018, 13.4% of urban areas and 24.4% of rural areas were unpolluted (LPI 1). The percentage of slightly polluted areas (LPI 2) experienced in urban areas is 60.1%, and in rural areas is 59.4%. The percentage of moderately polluted (LPI 3) areas experienced in urban areas is 23.0%, with 13.8% experienced in rural areas. The percentage of significantly polluted (LPI 4) areas is 3.2% in urban areas and 2.0% in rural areas. Grossly polluted (LPI 5) areas are 0.3% in urban areas and 0.4% in rural areas. Please refer to Figures 5-4 and 5-5 for further comparison of urban and rural litter pollution data from 2017 to 2018.

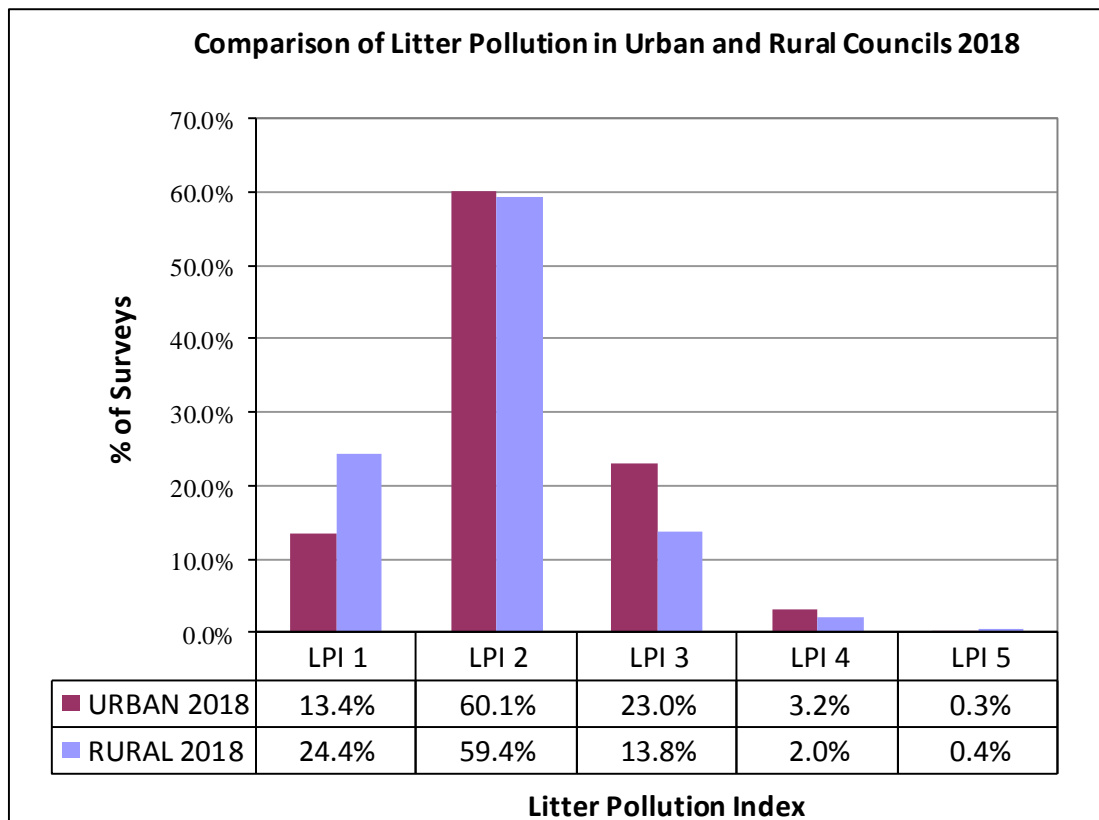


Figure 2-3 Comparison of Litter Pollution within Largely Urban and Rural Areas in 2018

² For the purpose of this Report urban local authorities include Cork City Council, Dublin City Council, Dun Laoghaire Rathdown County Council, Fingal County Council, South Dublin County Council, Galway City Council and Limerick City and County Council

³ For the purpose of this Report rural local authorities include all other county councils.

CHAPTER 3: WHAT ARE THE MAIN CONSTITUENT ELEMENTS OF LITTER POLLUTION?

Local authorities also carried out 1543 **Litter Quantification Surveys (LQS)** (or item counts) to determine the composition of litter in their areas. A breakdown of the main constituents of litter pollution is highlighted in Figure 3-1 below:

From the data below, it can be seen that:

- ◆ **Cigarette related litter (54.4%)** continues to constitute the highest percentage of litter in the locations surveyed – this is comprised mainly of cigarette ends which constitute 51.1% of all litter items nationally.
- ◆ **Packaging litter (18.2%)** is the second largest component of national litter pollution recorded. Bottle caps (2.2%), bottles (1.8%), drink cups (1.5%), beverage cans (alcoholic) (1.5%), beverage cans (non-alcoholic) (1.3%), bags and wrappers (1.2%) and drink lids (1.2%) are the main litter items in this category.
- ◆ **Sweet related litter (9.2%)** is the third largest category of litter pollution recorded. Sweet wrappers (plastic/foil) (5.1%) is the largest litter component in the sweet related litter category in 2018.
- ◆ **Food related litter (8.9%)** is the fourth largest category of litter pollution recorded. Chewing gum is the single largest litter component in the food related litter category, and the second largest component nationally, comprising 7.8% of all litter recorded in the LQS carried out in 2018.

See Table 3-1 for a comprehensive breakdown of litter items recorded.

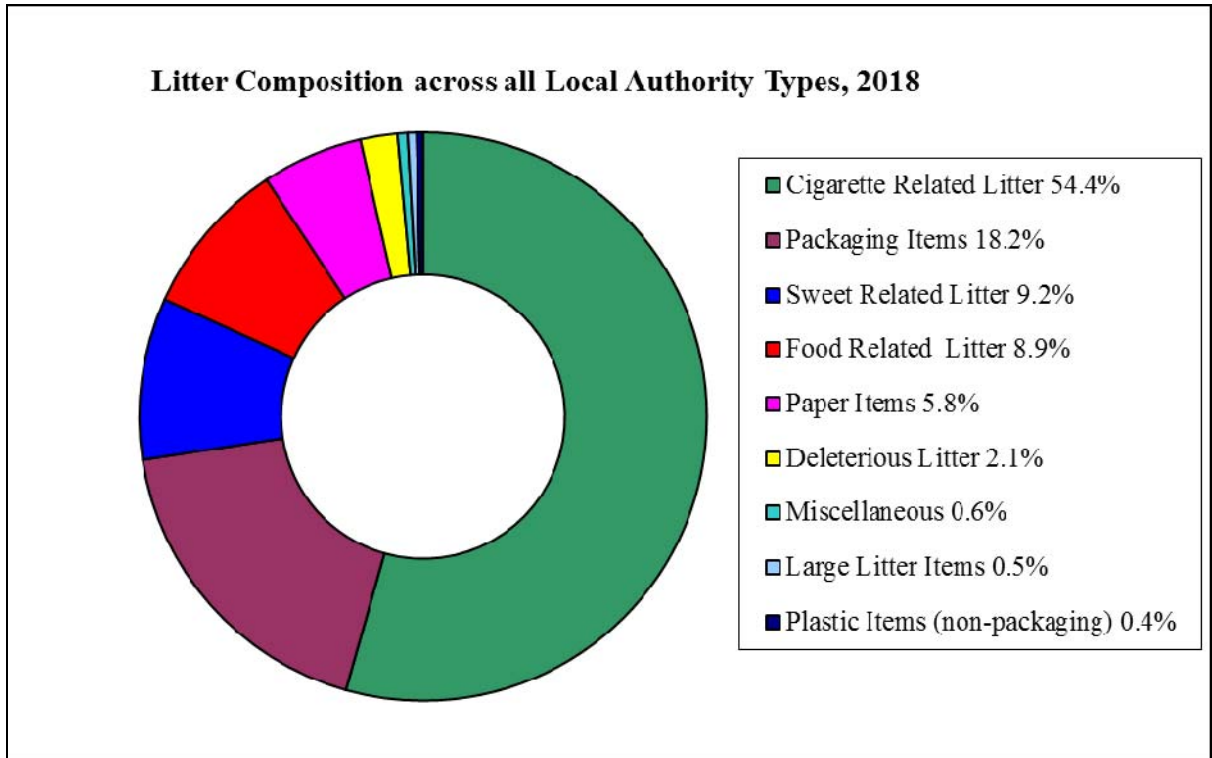


Figure 3-1 Composition of Litter in 2018 Broken Down into Main Categories

3.1 Comparison of Litter Quantification Surveys (LQS) 2017 – 2018

Figure 3-2 below compares the results of the 2017 and 2018 LQS.

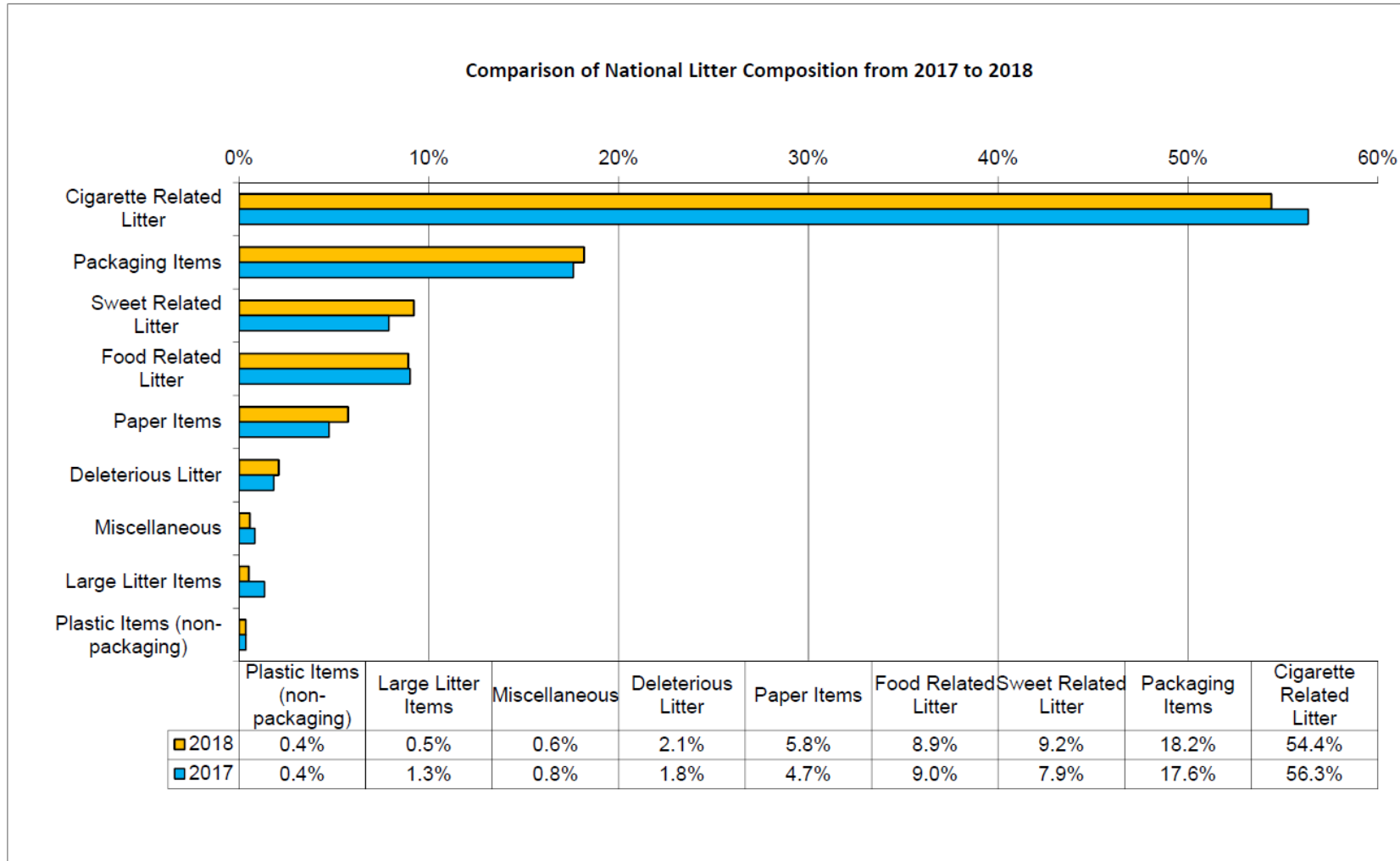


Figure 3-2 Comparison of National Litter Composition from 2017 to 2018

A comparison of the results of LQS carried out in 2017 and 2018 shows a relatively similar composition of litter. However, analysis reveals some differences in the relative quantities of certain components.

- ◆ The percentage of cigarette related litter has decreased by 1.9% since 2017.
- ◆ The percentage of packaging items increased by 0.6% since 2017.
- ◆ The percentage of sweet related litter items increased 1.3% since 2017. It is now the third largest litter component.
- ◆ The percentage of food related litter has decreased by 0.1% since 2017.
- ◆ The percentage of paper items increased by 1.1% since 2017.
- ◆ The percentage of deleterious litter has increased by 0.3% since 2017.
- ◆ The number of items recorded as miscellaneous litter has decreased by 0.2% since 2017.
- ◆ There has been a decrease in large litter items (0.8%) since 2017.
- ◆ The percentage of plastic items (non-packaging) has remained the same since 2017 at 0.4%.

Table 3-1 on the following page details the composition of litter in 2017 and 2018.

The greatest percentage change in litter composition is in cigarette related litter which has decreased by 1.9% since 2017. This decrease can mainly be attributed to a decrease in cigarette ends (reduced by 1.4%).

Sweet related litter has increased by 1.3% since 2017. This is mainly attributed to a 1% increase in sweet wrappers (plastic/foil) in 2018.

Table 3-1 overleaf also details the 0.6% increase in packaging items. This can mainly be attributed to increases in bottle caps (0.3%), bags- shopping bags (0.3%), beverage cans- alcoholic (0.3%), bottles (0.2%), plastic film (0.2%), other plastic packaging (0.2%), drink cups (0.1%), bags and wrappers (0.1%), beverage bottles – alcoholic (0.1%), beverage bottles non-alcoholic (0.1%) and cardboard (0.1%).

Refer to Appendix C for “Details of Litter Composition from 2017-2018 according to Local Authority Type”.

Detailed National Litter Composition 2018			Detailed National Litter Composition 2017		
Cigarette Related Litter 54.4%	Cigarette ends	51.1%	Cigarette Related Litter 56.3%	Cigarette ends	52.5%
	Cigarette boxes and wrappers	1.6%		Cigarette boxes and wrappers	1.7%
	Matches	1.4%		Matches	1.7%
	Matchboxes and lighters	0.2%		Matchboxes and lighters	0.4%
Food Related Litter 8.9%	Chewing Gum	7.8%	Food Related Litter 9.0%	Chewing Gum	8.0%
	Remnants of confectionery food items	0.2%		Remnants of confectionery food items	0.2%
	Other food items	0.3%		Other food items	0.3%
	Fast-food remnants	0.2%		Fast-food remnants	0.2%
	Bread/ biscuits	0.2%		Bread/ biscuits	0.1%
	Fruit/ vegetables	0.2%		Fruit/ vegetables	0.3%
Packaging Items 18.2%	Bottle Caps	2.2%	Packaging Items 17.6%	Bottle Caps	1.9%
	Bottles	1.8%		Bottles	1.6%
	Drink cups	1.5%		Drink cups	1.4%
	Drink Lids	1.2%		Drink Lids	1.3%
	Bags and wrappers	1.2%		Bags and wrappers	1.1%
	Beverage Cans - Non-alcoholic	1.3%		Beverage Cans - Non-alcoholic	1.7%
	Beverage Cans - Alcoholic	1.5%		Beverage Cans - Alcoholic	1.2%
	Beverage Bottles - Alcoholic	0.7%		Beverage Bottles - Alcoholic	0.6%
	Other paper packaging	0.7%		Other paper packaging	0.9%
	Beverage Bottles - Non-alcoholic	0.9%		Beverage Bottles - Non-alcoholic	0.8%
	Drinks cartons	0.6%		Drinks cartons	0.8%
	Plastic film	0.5%		Plastic film	0.3%
	Other plastic packaging	0.7%		Other plastic packaging	0.5%
	Cardboard	0.5%		Cardboard	0.4%
	Tin foil (not sweet wrappers)	0.4%		Tin foil (not sweet wrappers)	0.4%
	Bags - shopping bags	0.6%		Bags - shopping bags	0.3%
	Other metal litter items	0.2%		Other metal litter items	0.2%
	Lids (e.g. from bottles, jars)	0.2%		Lids (e.g. from bottles, jars)	0.2%
	Food cans	0.2%		Food cans	0.2%
	Aeroboard	0.1%		Aeroboard	0.1%
	Jars and other containers	0.1%		Jars and other containers	0.2%
	Metal drums	0.0%		Metal drums	0.1%
	Bags	0.5%		Bags	0.9%
Boxes	0.3%	Boxes	0.3%		
Bags - other (e.g. fertiliser)	0.1%	Bags - other (e.g. fertiliser)	0.1%		
Plastic sheeting (e.g. silage)	0.0%	Plastic sheeting (e.g. silage)	0.1%		
Bubble-wrap	0.0%	Bubble-wrap	0.1%		
Sweet Related Litter 9.2%	Sweet Wrappers (plastic/foil)	5.1%	Sweet Related Litter 7.9%	Sweet Wrappers (plastic/foil)	4.1%
	Lollipop Sticks (wooden/plastics)	1.5%		Lollipop Sticks (wooden/plastics)	1.6%
	Straws	1.2%		Straws	1.0%
	Crisp Bags	1.5%		Crisp Bags	1.3%
Paper Items 5.8%	Tissues	1.9%	Paper Items 4.7%	Tissues	1.5%
	Receipts	1.3%		Receipts	1.0%
	Other paper items	0.9%		Other paper items	0.5%
	Tickets (e.g. bus, lottery)	0.6%		Tickets (e.g. bus, lottery)	0.6%
	Bank slips	0.7%		Bank slips	0.3%
	Newspapers	0.1%		Newspapers	0.2%
	Flyers and posters	0.1%		Flyers and posters	0.3%
	Letters, envelopes and cards	0.1%		Letters, envelopes and cards	0.1%
Magazines/ brochures	0.1%	Magazines/ brochures	0.1%		
Deleterious Litter 2.1%	Dog fouling	1.9%	Deleterious Litter 1.8%	Dog fouling	1.3%
	Municipal Hazardous Waste (e.g. paint, solvents)	0.0%		Municipal Hazardous Waste (e.g. paint, solvents)	0.1%
	Other deleterious items	0.0%		Other deleterious items	0.1%
	Feminine hygiene products	0.0%		Feminine hygiene products	0.1%
	Nappies	0.1%		Nappies	0.1%
Large Litter Items 0.5%	Needles and syringes	0.0%	Large Litter Items 1.3%	Needles and syringes	0.1%
	Other large items	0.2%		Other large items	0.4%
	Household refuse in bags	0.2%		Household refuse in bags	0.7%
	Appliances (e.g. fridge)	0.0%		Appliances (e.g. fridge)	0.1%
	Furniture	0.1%		Furniture	0.1%
Miscellaneous Plastic Items (Non-packaging) 0.6% 0.4%	Scrap cars	0.0%	Miscellaneous Plastic Items (Non-packaging) 0.8% 0.4%	Scrap cars	0.1%
	Miscellaneous Litter Items	0.6%		Miscellaneous Litter Items	0.8%
	Plastic items	0.4%		Plastic items	0.4%

Table 3-1 Detailed National Litter Composition 2017 to 2018

CHAPTER 4: WHAT ARE THE MAIN CAUSES OF LITTER POLLUTION?

The breakdown of causative factors nationally in 2017 and 2018 for all local authorities is presented in Figures 4-1 and 4-2. It can be seen from these figures that the relative ranking of causative factors is similar from 2017 to 2018, with the greatest difference occurring between passing motorists (increase of 2.7% since 2017).

Figure 4-1 illustrates that:

- ◆ Passing pedestrians continue to constitute the greatest single causative factor of litter pollution, accounting for 42.0% across all local authorities.
- ◆ Passing motorists are the second largest causative factor accounting for 22.4% across all local authority types in 2018.
- ◆ Causative factors that have increased from 2017 to 2018 include passing motorists (from 19.7% to 22.4%), bus stops (from 2.2% to 2.6%), fly-tipping/ dumping (from 1.9% to 2.2%), bank ATMs (from 0.8% to 0.9%), overflowing bins (from 0.3% to 0.4%) and major entertainment events (from 0.2% to 0.3%).
- ◆ Causative factors that have decreased from 2017 to 2018 include passing pedestrians (from 42.1% to 42.0%), retail outlets (from 10.3% to 9.4%), gathering point (from 7.0% to 6.0%), places of leisure/entertainment (from 5.3% to 4.7%), fast food outlets (from 4.1% to 3.9%), schools / school children (from 3.6% to 3.5%), bus/train stations (from 0.6% to 0.3%), bring banks (from 1.5% to 1.3%), construction sites (from 0.3% to 0.1%) and refuse collection/presentation (from 0.1% to 0.0%).

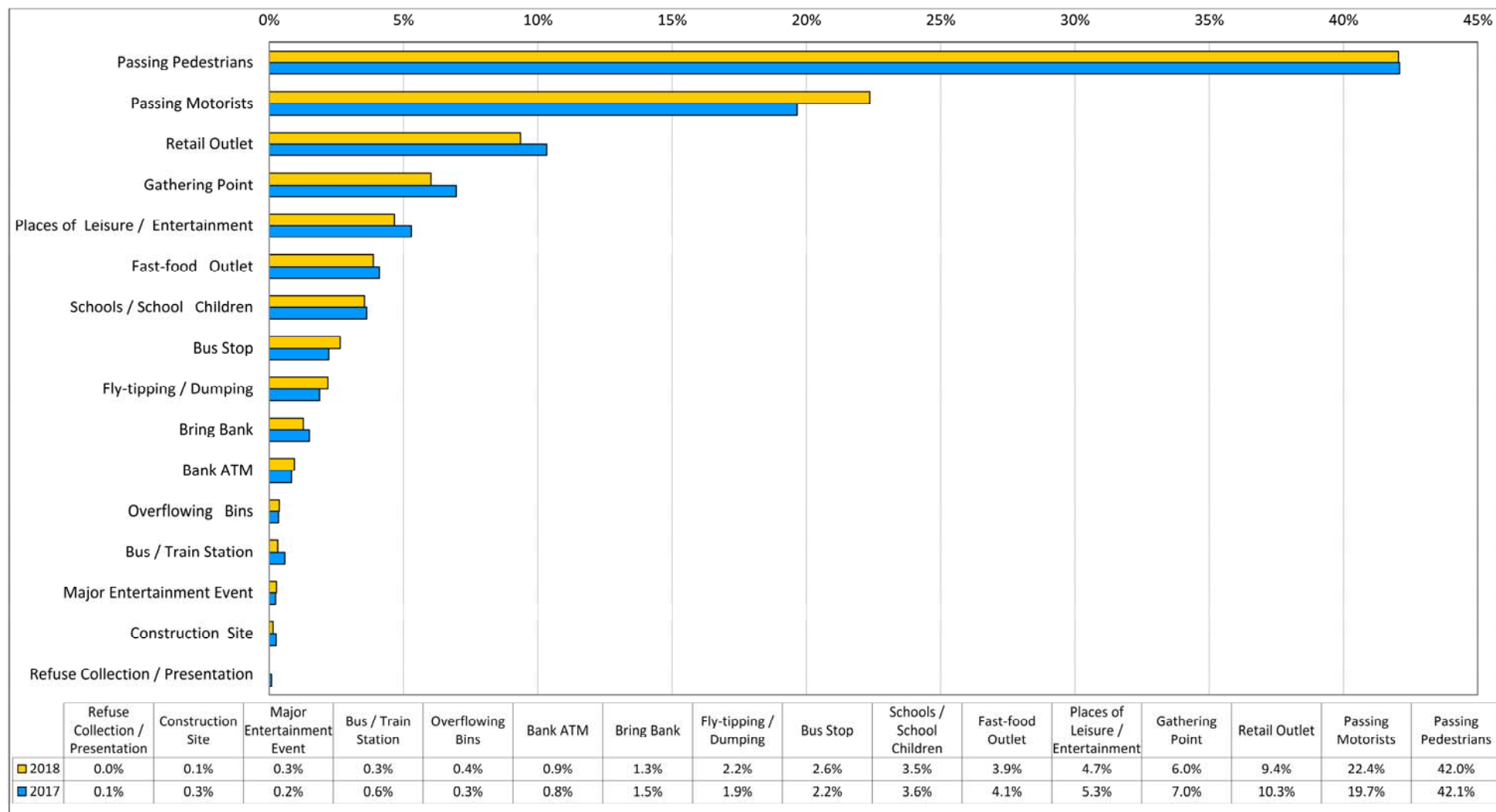


Figure 4-1 Causative Factors of Litter Pollution across all Local Authorities in 2017 and 2018

During the LPS, surveyors are asked for observations on the primary causes of litter pollution. Causative factors are expressed as a percentage of the total number of causative factors identified in all LPS. For each survey, there is usually more than one causative factor of the litter found, e.g. passing pedestrians, fast-food outlets and overflowing bins may all be contributing to litter pollution in a survey area.

The breakdown of causative factors found in each local authority type is presented in Figure 4-2.

The national results for 2018 show that passing pedestrians are the most significant cause of litter pollution within all local authority types. It is also clear from Figure 4-2 that passing motorists, retail outlets, gathering points, places of leisure/ entertainment, fast-food outlets and schools/ school children are considerable sources of litter across all local authority types.

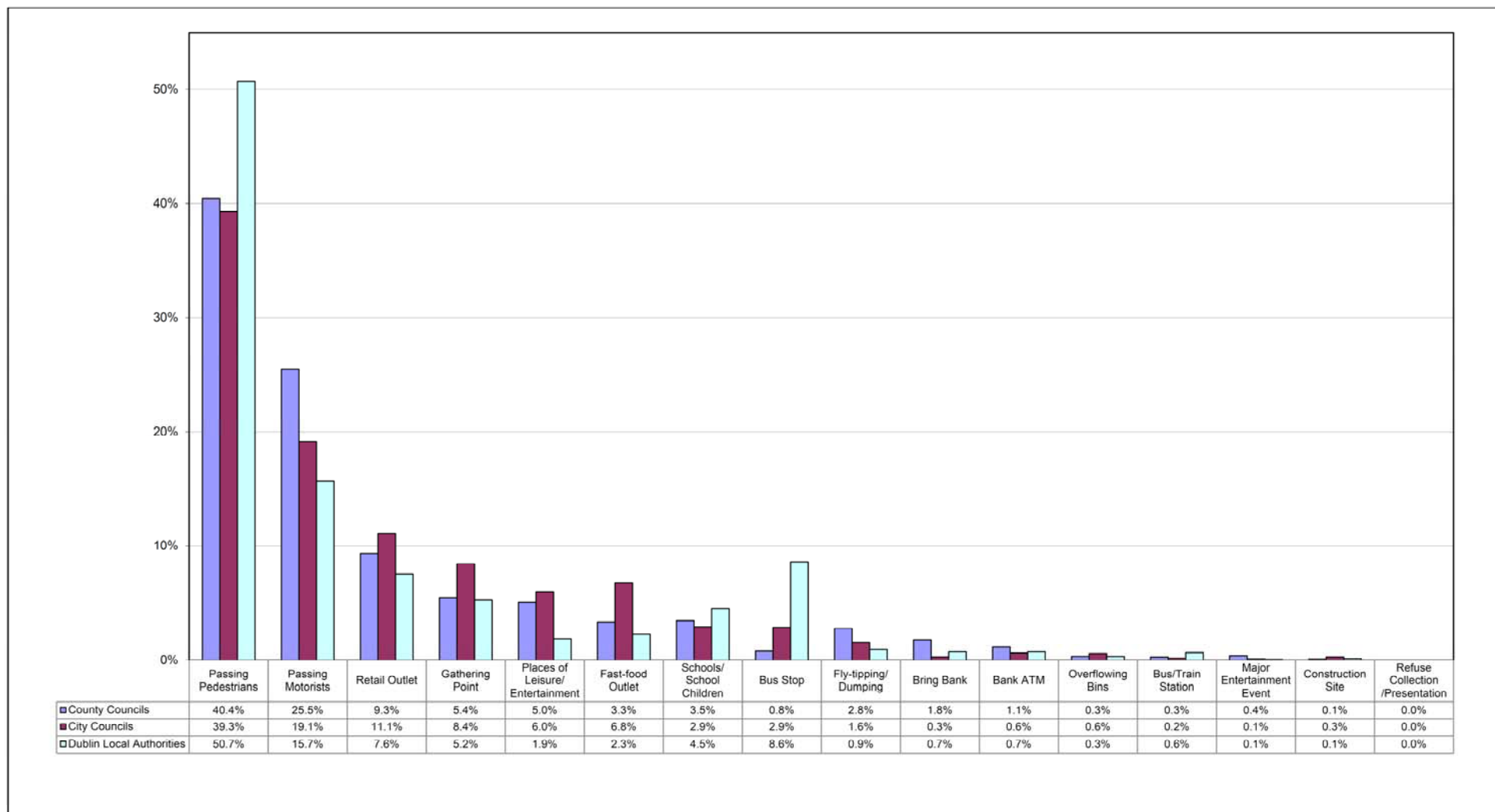
Survey results from 2018 show that the contribution of passing motorists, fly-tipping/ dumping, bring banks, Bank ATMs and major entertainment events are greater in County Councils than in other local authority types.

Retail outlets, gathering points, places of leisure/ entertainment, fast food outlets, overflowing bins and construction sites are more significant causative factors in City Councils than in other local authority types.

Passing pedestrians, school/ school children, bus stops and bus/ train stations are more significant causative factors in Dublin Local Authorities than in other local authority types.

Figure 4-2 also illustrates that a less significant cause of litter pollution in all types of local authority is refuse collection/presentation. This is similar to trends identified in the previous NLPMS annual results. This data indicates that the causes of litter pollution nationwide continue to remain relatively homogeneous, irrespective of local authority type. This is not unexpected, given that local authorities carry out their litter pollution and quantification surveys largely in areas where potential sources of litter (i.e. people) are located.

The homogeneous nature of the causative factors of litter pollution in Ireland is further illustrated by the ranking of these causative factors and the linking of them to the level of litter pollution in the locations surveyed – see Figures D.1 to D.8 in Appendix D. The percentage of causative factors varies with each category of LPI. The data is organised illustrating the 2017 and 2018 graphs under each litter pollution index (on the same page) to facilitate the comparison of the 2017 and 2018 results.



*City Council results also include the Limerick and Waterford county areas (i.e. these local authorities are now known as Limerick City and County Council and Waterford City and County Council).

**County Council results exclude Limerick and Waterford.

Figure 4-2 Causative Factors of Litter Pollution According to Local Authority Type in 2018

CHAPTER 5: ASSESSMENT OF LITTER POLLUTION DATA BY LOCAL AUTHORITY TYPE

This chapter focuses on comparative data for litter pollution across different local authority types. LPS results for 31 local authorities have been returned to the Litter Monitoring Body (LMB) and analysed for 2018 – a list of local authorities is detailed in Appendix A.

Comparison of the 2018 LPS data for the different categories of local authorities is examined in Figures 5-1, 5-2, 5-3 and 5-4.

5.1 Comparison within Dublin Local Authorities

In comparing the litter pollution data for Dublin Local Authorities, Figure 5-1 illustrates the following:

- ◆ The percentage of unpolluted (LPI 1) areas increased from 15.5% in 2017 to 18.2% in 2018. This constitutes an increase of 2.7%.
- ◆ Slightly polluted (LPI 2) areas increased from 52.4% in 2017 to 56.7% in 2018. This constitutes an increase of 4.3%.
- ◆ Moderately polluted (LPI 3) areas decreased from 25.7% in 2017 to 21.7% in 2018. This constitutes a 4.0% decrease.
- ◆ Significantly polluted (LPI 4) areas decreased from 6.1% in 2017 to 3.4% in 2018. This constitutes a 2.7% decrease.
- ◆ Grossly polluted (LPI 5) areas decreased by 0.3%, from 0.3% in 2017 to 0.0% in 2018.
- ◆ The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas combined, show an increase of 7.0% from 2017 to 2018.

Overall, the results show a decrease in the level of litter pollution in Dublin Local Authorities from 2017⁴ to 2018. Furthermore, there was also a combined decrease, of 7.0%, in moderately polluted (LPI 3), significantly polluted (LP4) and grossly polluted (LP1 5) areas between 2017 and 2018.

⁴ South Dublin County Council did not participate in 2017 surveys.

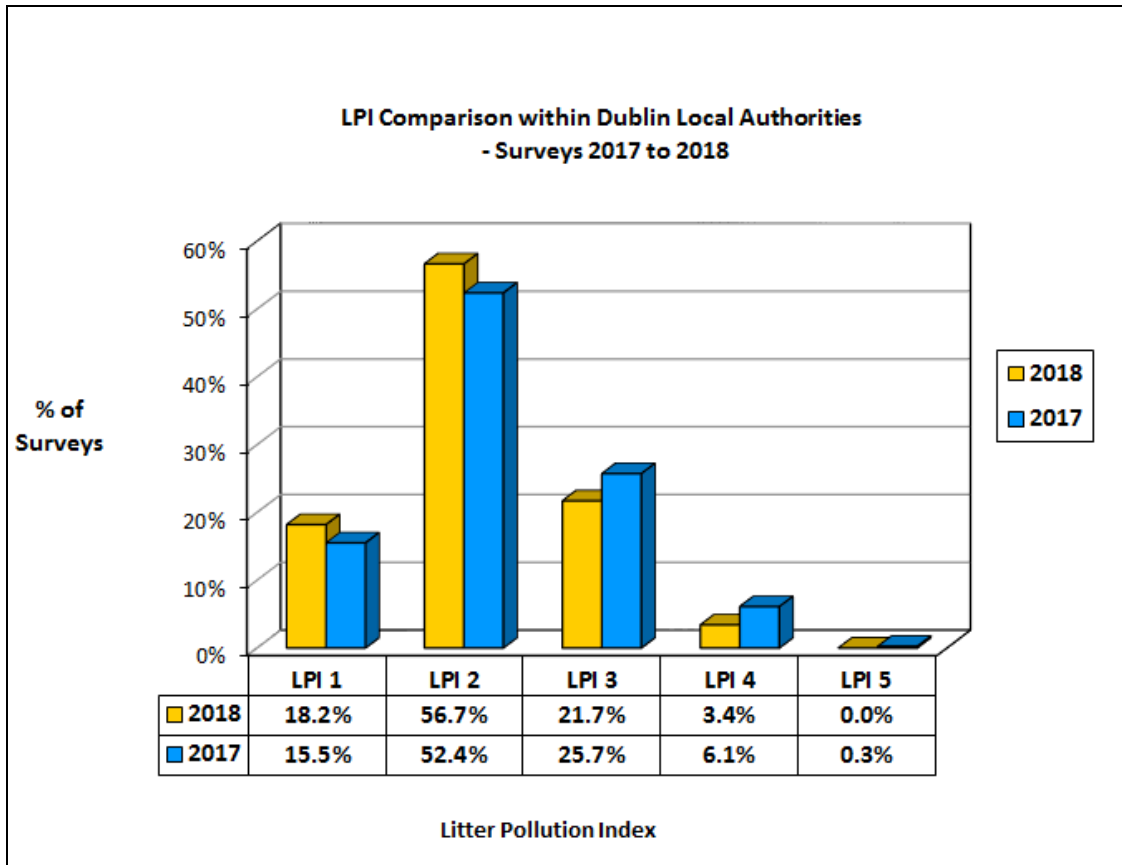


Figure 5-1 Comparison of Litter Pollution within Dublin Local Authorities 2017 to 2018

5.2 Comparison within County Councils

In comparing the litter pollution data for County Councils, Figure 5-2 illustrates the following:

- ◆ The percentage of unpolluted (LPI 1) areas increased from 18.1% in 2017 to 24.4% in 2018. This constitutes an increase of 6.3%.
- ◆ Slightly polluted (LPI 2) areas decreased by 7.2%, from 66.6% in 2017 to 59.4% in 2018.
- ◆ Moderately polluted (LPI 3) areas increased by 0.5%, from 13.3% in 2017 to 13.8% in 2018.
- ◆ Significantly polluted (LPI 4) areas increased from 1.9% in 2017 to 2.0% in 2018. This constitutes an increase of 0.1%.
- ◆ The percentage of grossly polluted (LPI 5) areas increased from 0.2% in 2017 to 0.4% in 2018. This constitutes an increase of 0.2%.
- ◆ The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas combined, show a decrease of 0.9% from 2017 to 2018.

Overall, these results show a slight increase in the level of litter pollution in County Councils from 2017 to 2018. The percentage of unpolled (LPI 1) and slightly polluted (LPI 2) areas, when combined, showed a decrease of 0.9%; whilst moderately polluted (LPI 3) and significantly polluted (LPI 4) and grossly polluted (LPI 5) areas showed a combined increase of 0.8% when compared to 2017.

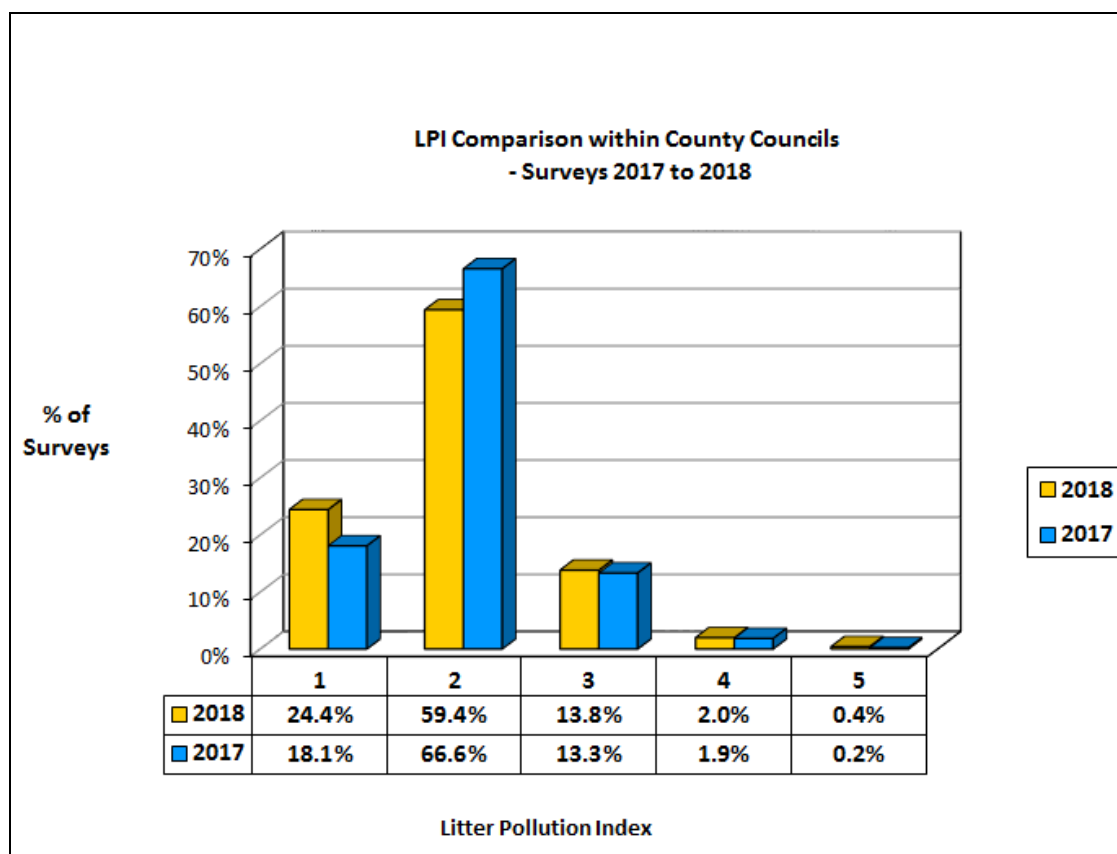


Figure 5-2 Comparison of Litter Pollution within County Councils 2017 to 2018

5.3 Comparison within City Councils

In comparing the litter pollution data for City Councils, Figure 5-3 illustrates the following:

- ◆ The percentage of unpolled (LPI 1) areas has increased from 4.1% in 2017 to 7.3% in 2018. This constitutes an increase of 3.2%.
- ◆ Slightly polluted (LPI 2) areas have decreased by 7.7%, from 72.2% in 2017 to 64.5% in 2018.
- ◆ The percentage of moderately polluted (LPI 3) areas has increased by 4.8%, from 19.8% in 2017 to 24.6% in 2018.
- ◆ Significantly polluted (LPI 4) areas have decreased from 3.1% in 2017 to 2.9% in 2018, a decrease of 0.2%.

- ◆ The percentage of grossly polluted (LPI 5) has decreased by 0.1%, from to 0.8% in 2017 to 0.7% in 2018.
- ◆ The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas combined, show a decrease of 4.5% from 2017 to 2018.

These results show an overall increase in the level of litter pollution in City Councils from 2017 to 2018. The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas, when combined, show a decrease of 4.5%. While, there has been an increase of 4.5% in moderately polluted (LPI3), significantly polluted (LPI 4) and grossly polluted (LPI 5) areas, when combined, since 2017.

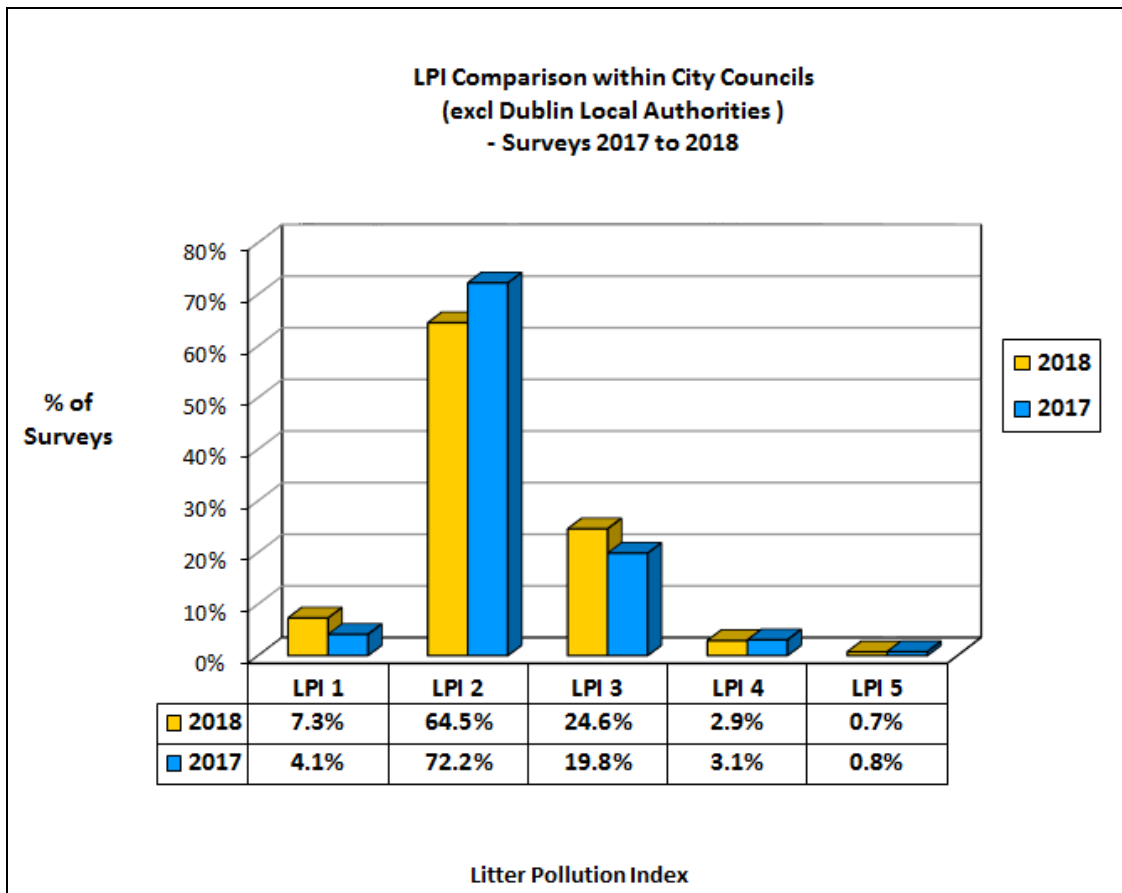


Figure 5-3 Comparison of Litter Pollution within City Councils 2017 to 2018

The percentage of unpolluted (LPI 1) areas increased in all local authority types from 2017 to 2018.

The percentage of slightly polluted (LPI 2) areas decreased in both County Councils and City Councils but increased in Dublin Local Authorities from 2017 to 2018.

The percentage of moderately polluted (LPI 3) areas decreased in Dublin Local Authorities but increased in County Council and City Council areas.

The percentage of significantly polluted (LPI 4) areas decreased in Dublin Local Authorities and City Council areas from 2017 to 2018 while increasing in County Council areas.

The percentage of grossly polluted (LPI 5) decreased slightly in City Councils and Dublin Local Authorities from 2017 to 2018 while increasing in County Councils.

5.4 Comparison within Urban & Rural Areas⁵

Figures 5-4 and 5-5 below provide a comparison of litter pollution in rural and urban areas from 2017 to 2018.

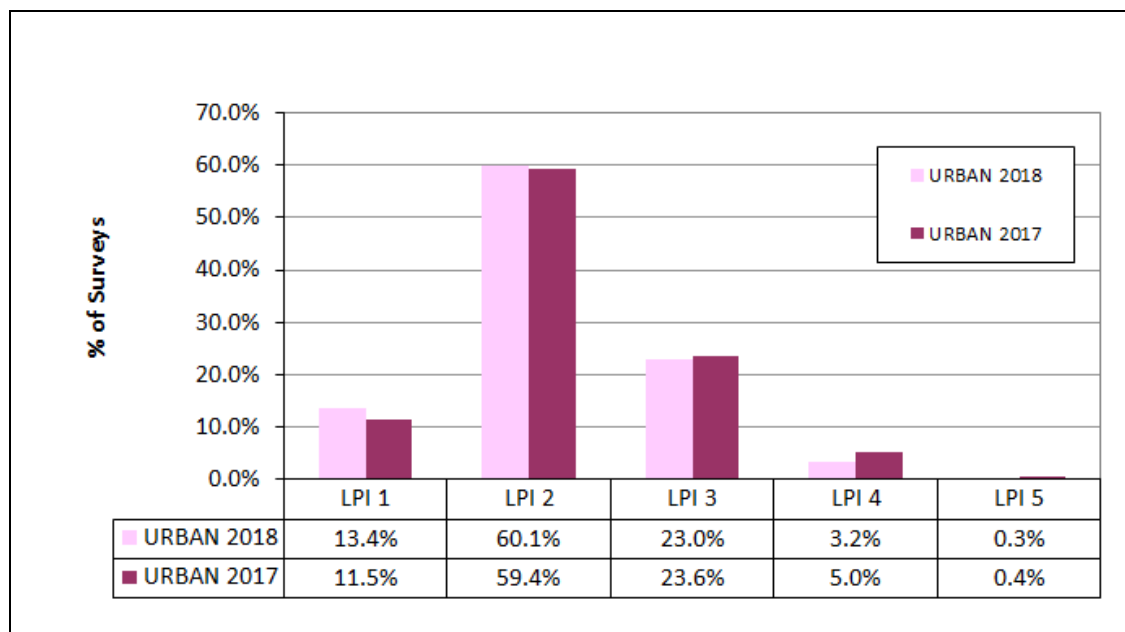


Figure 5-4 Comparison of Litter Pollution in Urban Areas from 2017 to 2018

⁵ For the purpose of this Report urban local authorities include Dublin City Council, Fingal County Council, Dun Laoghaire Rathdown County Council, South Dublin County Council, Cork City Council, Galway City Council, Waterford City and County Council and Limerick City and County Council. For the purpose of this report, rural local authorities included all other County Councils.

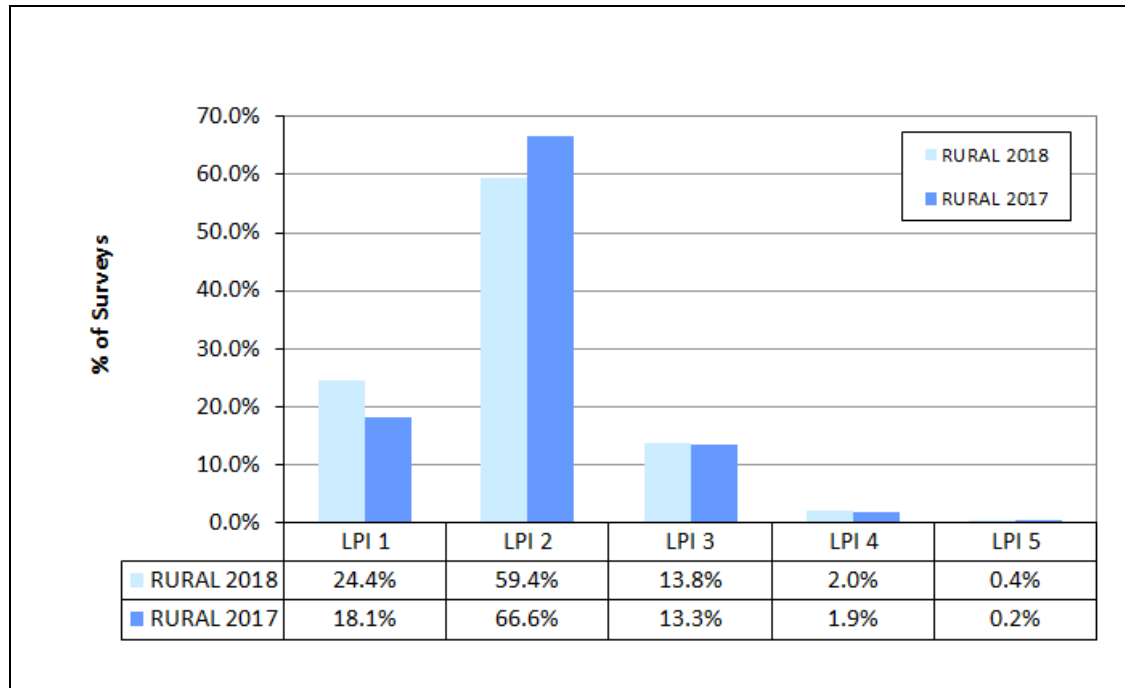


Figure 5-5 Comparison of Litter Pollution in Rural Areas from 2017 to 2018

The percentage of unpolluted (LPI 1) areas in urban areas has increased by 1.9%, from 11.5% in 2017 to 13.4% in 2018. The percentage of slightly polluted (LPI 2) areas has increased by 0.7%, from 59.4% in 2017 to 60.1% in 2018. Moderately polluted (LPI 3) areas have decreased by 0.6%, from 23.6% in 2017 to 23.0% in 2018. Significantly polluted (LPI 4) areas have decreased by 1.8%, from 5.0% in 2017 to 3.2% in 2018. Grossly polluted (LPI 5) areas have decreased slightly by 0.1%, from 0.4% in 2017 to 0.3% in 2018.

In rural areas, the levels of unpolluted (LPI 1) areas have increased by 6.3%, from 18.1% in 2017 to 24.4% in 2018. The percentage of slightly polluted (LPI 2) areas has decreased by 7.2%, from 66.6% in 2017 to 59.4% in 2018. Moderately polluted (LPI 3) areas have increased by 0.5%, from 13.3% in 2017 to 13.8% in 2018. Significantly polluted (LPI 4) areas have increased by 0.1%, from 1.9% in 2017 to 2.0% in 2018. Grossly polluted (LPI 5) areas have increased by 0.2%, from 0.2% in 2017 to 0.4% in 2018.

The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas combined show that urban areas have shown an increase in cleanliness levels by 2.6% from 2017 to 2018. Rural areas have shown an overall decrease in cleanliness levels by 0.9% since 2017.

Refer to Appendix E “Comparison of Causative Factors of Litter Pollution within Urban and Rural Local Authorities”.

CHAPTER 6: ANALYSIS OF SPECIFIC COMPONENTS OF LITTER

6.1 Cigarette Related Litter

The percentage of national litter represented by cigarette related litter has decreased from 56.3% in 2017 to 54.4% in 2018, a decrease of 1.9% (see Table 3-1, page 12). Cigarette related litter continues to be the largest component of litter nationally in 2018.

Cigarette ends continue to be the biggest component of cigarette related litter. The percentage of cigarette ends, as a component of national litter, decreased (by 1.4%), from 52.5% in 2017 to 51.1% in 2018 (Figure 6-1).

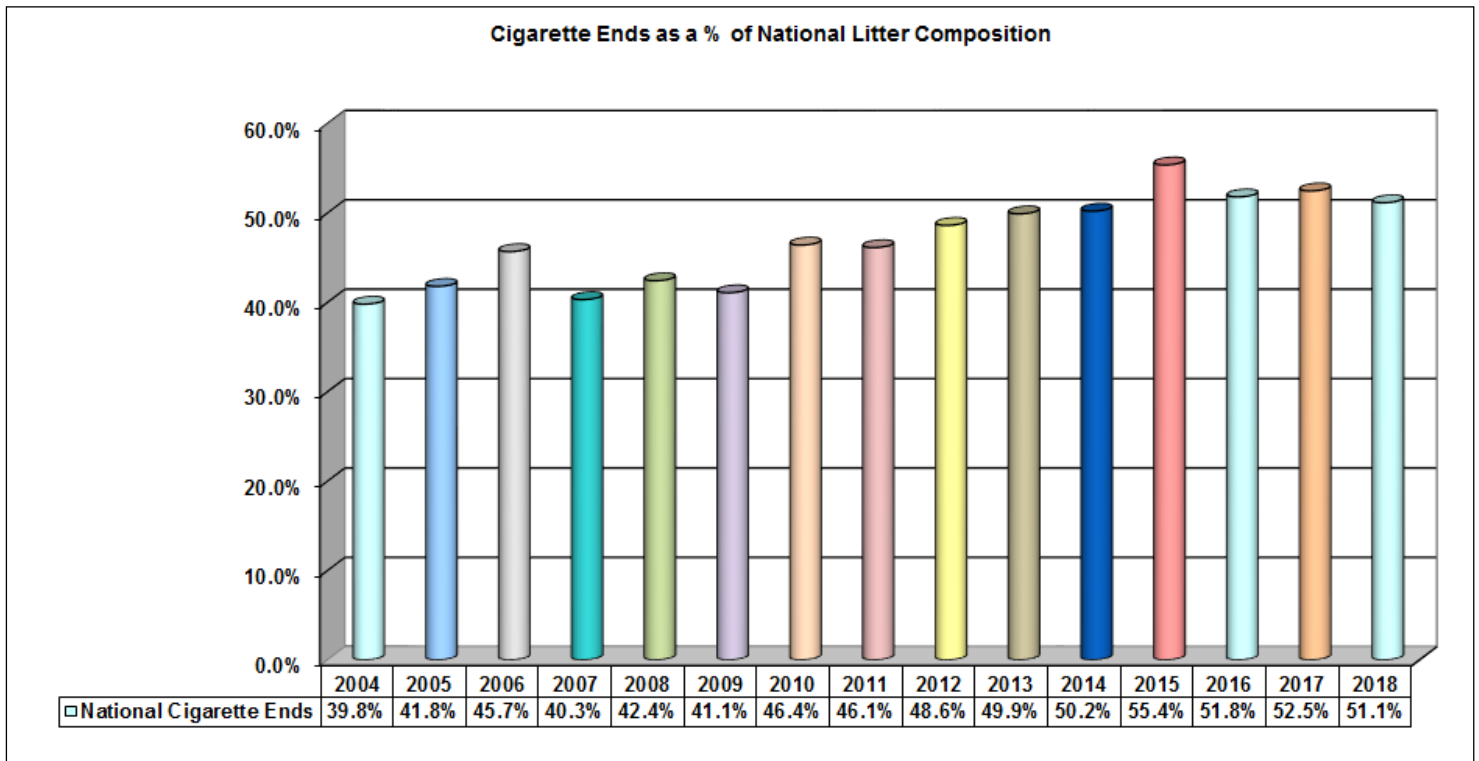


Figure 6-1 Cigarette Ends as a Percentage of the National Litter Composition

6.2 Chewing Gum Litter

Food related litter, and specifically chewing gum, continued to be a noticeable component of litter, nationally, in 2018. Figure 6-2 below illustrates trends in chewing gum related litter since 2004.

Chewing gum has remained the single largest item of litter in the food related litter category and the second biggest component of litter nationally over the past fifteen years.

Chewing gum litter in 2018 (7.8%) had decreased by 0.2% since 2017.

As shown in Figure 6-2 below, chewing gum levels have decreased from 31.6%, at its highest, in 2005 to 7.8% in 2018, which represents a decrease of 23.8%. The lowest level of chewing gum litter recorded is in 2018.

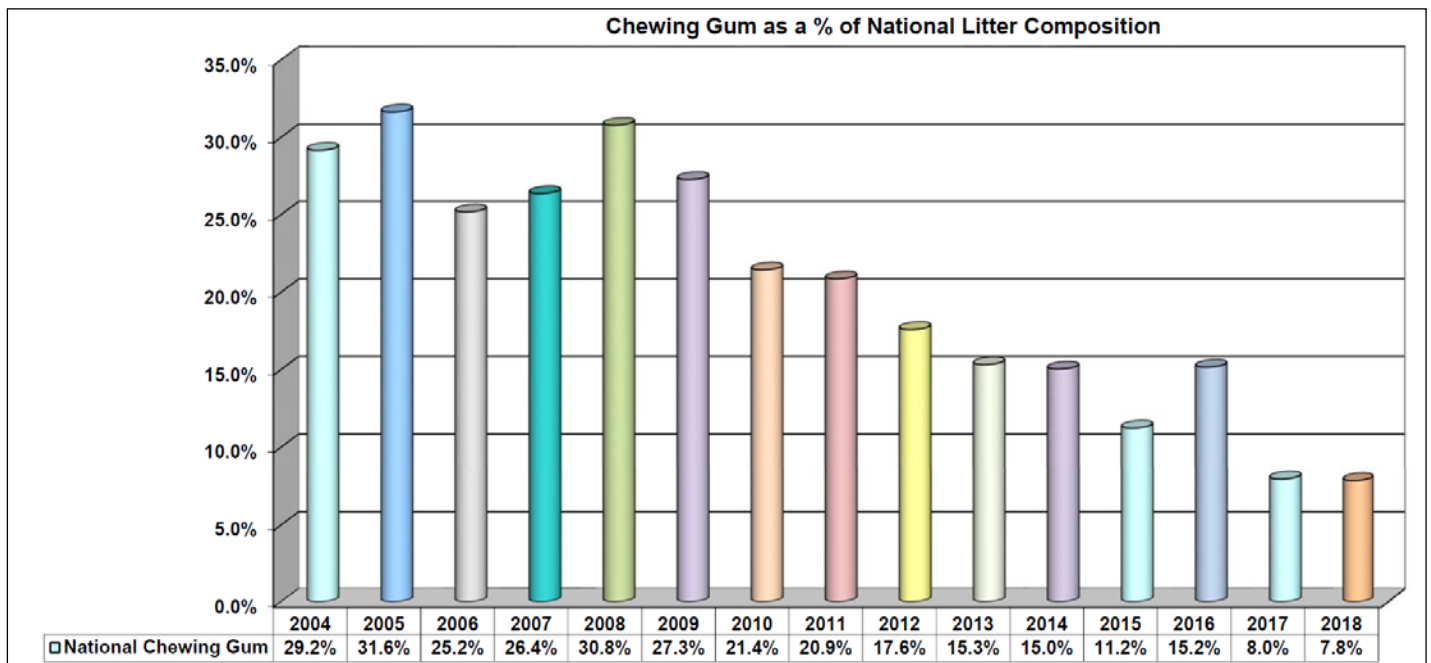


Figure 6-2 Chewing Gum as a Percentage of the National Litter Composition

6.3 Sweet Related Litter

Sweet related litter, or sweet wrappers (plastic/ foil), more specifically, continues to be a large component of national litter. The components of sweet related litter between 2017 and 2018 are presented in Figure 6-3 below.

Sweet related litter, as a component of national litter, increased from 7.9% in 2017 to 9.2% in 2018. The results in Figure 6-3, illustrates that sweet wrappers (plastic/foil), are the highest component of litter in the sweet related litter category. The quantity of lollipop sticks (wooden/plastic) has decreased slightly, by 0.1%, in 2018. Straws have increased, by 0.2%, in 2018. Crisp bags also contribute to the sweet related litter category; they have also increased, by 0.2%, in 2018.

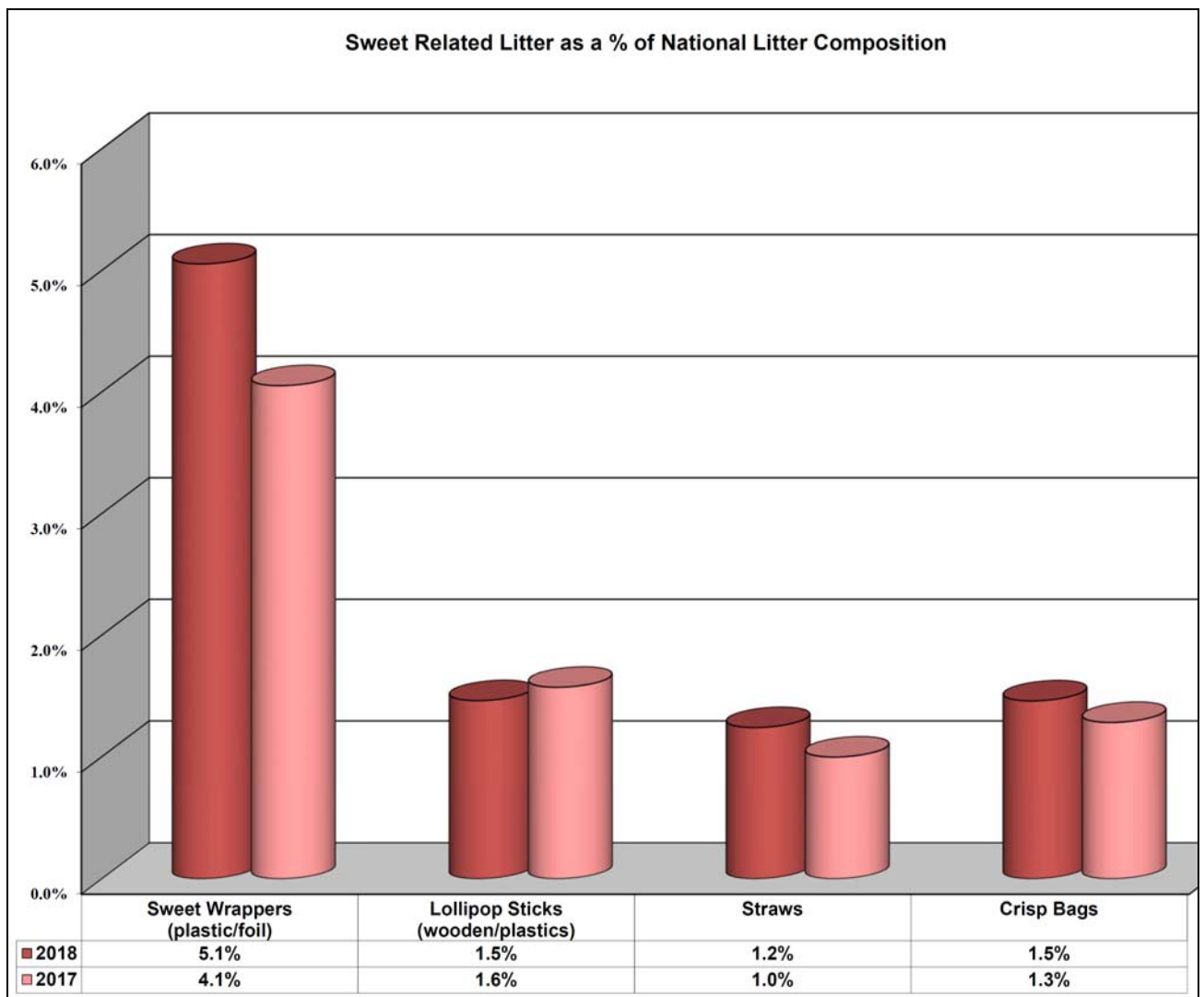


Figure 6-3 Sweet Related Litter Analysed 2017 to 2018

6.4 Bank ATM Receipts

The NLPMS is also used to assess the impact of a protocol to tackle litter generated by ATM advice slips which was announced in January 2007 by the then Minister for the Environment, Heritage and Local Government and then Irish Banking Federation (IBF) on behalf of the retail banking groups with ATM networks.

Figure 6-4 illustrates that bank slips, as a percentage of the national litter composition has increased (by 0.4%) from 0.3% in 2017 to 0.7% in 2018.

The LPS results for 2018 suggest that ‘Bank ATM’s’ as a causative factor continue to remain prominent with 2018 survey results similar to those recorded in the 2007, 2010 and 2013 surveys (Figure 6-4).

The NLPMS will continue to monitor the impact of this protocol.

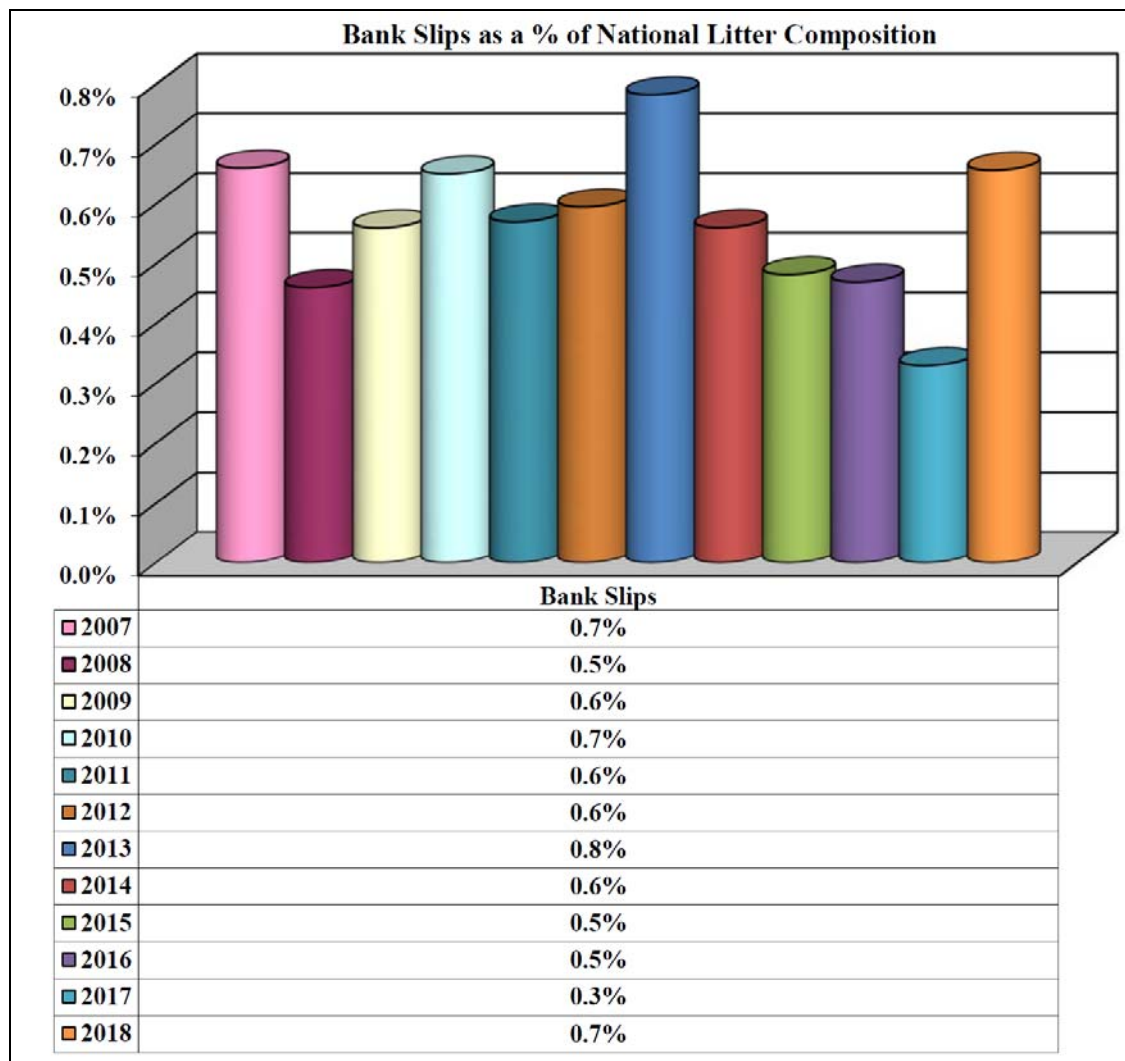


Figure 6-4 Bank Slips as a Percentage of the National Litter Composition

6.5 Plastic Bags

The NLPMS can be used as a tool to monitor the success of measures implemented to tackle specific issues. Prior to 2002, it was estimated that 1.3 billion shopping bags were issued annually. Because of incorrect disposal, many plastic bags ended up as a very visually intrusive form of litter pollution. Prior to the introduction of the NLPMS, it was estimated that plastic bags constituted 5% of litter. A plastic bag levy was introduced in March 2002 in order to tackle this issue. Results of the System indicated that plastic bags, as a component of national litter, responded positively and constituted 0.25% of litter in May 2003.

Between 2004 and 2006, levels of plastic bags recorded by the System steadily began to climb again. The plastic bag levy increased, from 15c to 22c, in July 2007 in a further bid to reduce littering. The results of the System once again indicated that the measures were having a positive impact on littering; plastic bags as a percentage of National Litter Composition reached an all-time low in 2014 (0.13%).

The 2018 results show that there has been an increase in plastic bags as a percentage of the National Litter Composition since 2014 (from 0.13% in 2014 to 0.56% in 2018). The NLPMS will continue to monitor the level of plastic bag litter in Ireland and the impact of this levy.

Figure 6-5 (below) illustrates the percentage of shopping bags as a percentage of the National Litter Composition from the period mid-2001 to 2018.

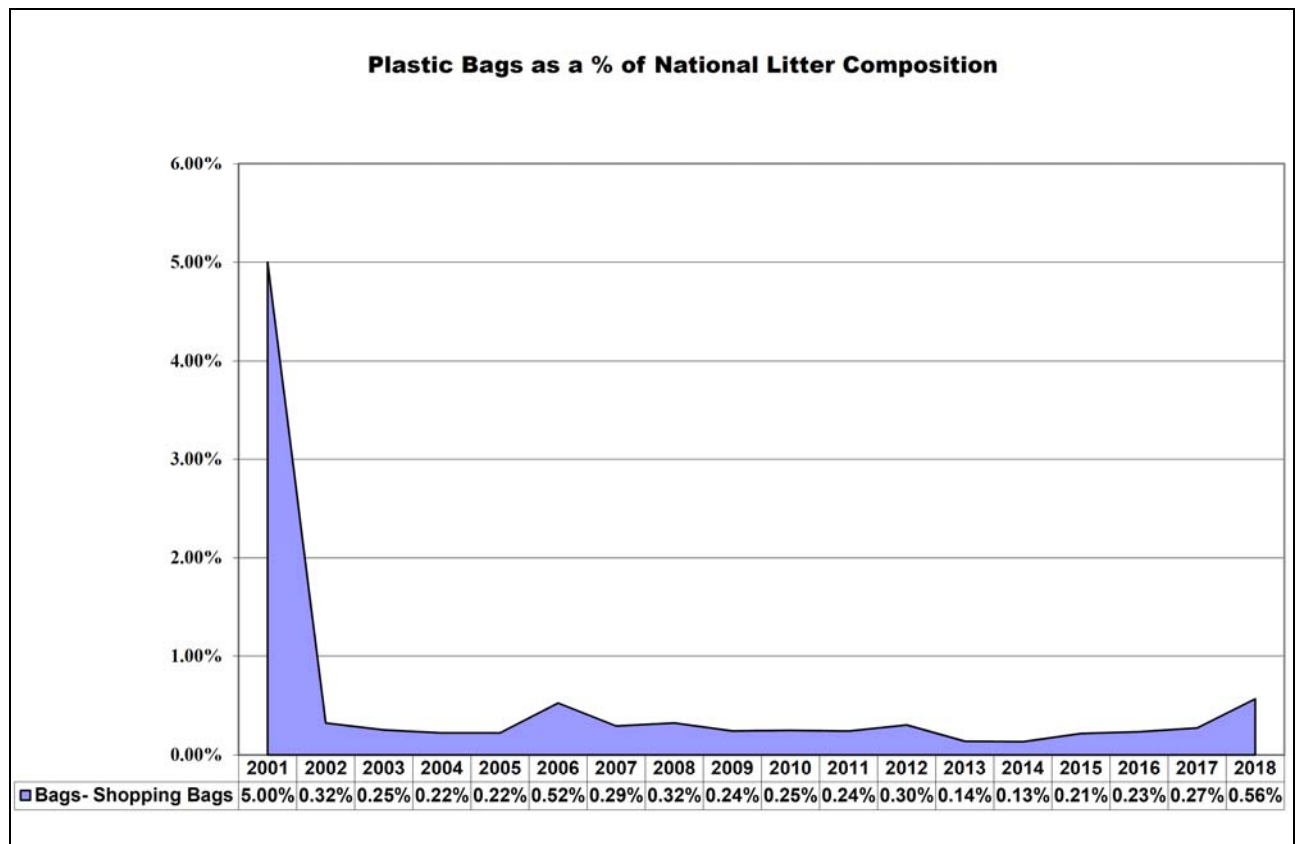


Figure 6-5 Plastic Bags as a Percentage of the National Litter Composition

CHAPTER 7: ITEMS FOR FURTHER ATTENTION UNDER THE NLPMS

- ◆ The NLPMS will be used to continue to assess the impact of the protocol to tackle litter generated by ATM advice slips. This Protocol was announced in January 2007 by the then Minister for the Environment, Heritage and Local Government and the Irish Banking Federation (IBF) on behalf of the retail banking groups with ATM networks. The agreement currently operates between the Minister for Communications, Climate Action and Environment and the Banking and Payments Federation Ireland (BPFII).
- ◆ The NLPMS will be used to continue to assess the impact of the plastic bag levy, which was introduced in Ireland in March 2002 and which was increased from 15c to 22c in July 2007.
- ◆ The NLPMS will continue to monitor the level of cigarette related litter which is the largest litter component recorded nationally.
- ◆ The NLPMS will continue to monitor the level of chewing gum litter recorded which is the second largest litter component recorded nationally.
- ◆ The NLPMS will continue to monitor the causative factors of national litter pollution, including passing motorists, which had a significant increase in 2018 (increase of 2.7% since 2017).

CHAPTER 8: CONCLUSION

As a result of the Local Government Reform Act, 31 local authorities exist in Ireland. In 2018, all 31 local authorities submitted their NLPMS survey results.

The constituent components and the causative factors of litter pollution nationally remain relatively constant across all local authority types from 2017 to 2018.

The percentage of packaging items, sweet related litter, paper items and deleterious litter have all increased since 2017. Cigarette related litter, food related litter, large litter items and miscellaneous litter have decreased since 2017. Plastic items (non- packaging) litter levels have remained the same in 2018 as in 2017.

The national results for 2018 indicate that passing pedestrians are the most significant cause of litter pollution for every local authority type in Ireland. It is also clear that that passing motorists, retail outlets, gathering points, places of leisure/ entertainment, fast-food outlets and schools/ school children are considerable sources of litter across all local authority types.

Survey results from 2018 show that the contribution of passing motorists, fly-tipping/ dumping, bring banks, bank ATMs and major entertainment events are greater in County Councils than in other local authority types.

Retail outlets, gathering points, places of leisure/ entertainment, fast food outlets, overflowing bins and construction sites are more significant causative factors in City Councils than in other local authority types.

Passing pedestrians, school/ school children, bus stops and bus/ train stations are more significant causative factors in Dublin Local Authorities than in other local authority types.

The 2018 national litter monitoring system results indicate that the percentage of unpolluted (LPI 1) areas has increased from 15.6% in 2017 to 20.5% in 2018.

A comparison of the results from 2017 to 2018 indicates that the percentage of slightly polluted (LPI 2) areas has decreased from 63.9% in 2017 to 59.6% in 2018.

The percentage of moderately polluted areas (LPI 3) has remained the same in 2018 as in 2017 at 17.1%. The percentage of significantly polluted areas (LPI 4) has decreased slightly from 3.0% in 2017 to 2.4% in 2018. Grossly polluted areas (LPI 5) has increased slightly from 0.3% in 2017 to 0.4% in 2018.

The percentage of unpolluted (LPI 1) and slightly polluted (LPI 2) areas combined has increased slightly (by 0.6%) from 2017 to 2018, thus demonstrating there has been a decrease in litter pollution from 2017 to 2018.

Analysis of specific components of litter in 2018 resulted in the following observations;

- ◆ Cigarette related litter, and more specifically cigarette ends, continues to be the greatest component of litter nationally.

- ◆ Chewing gum continues to be the second largest litter component nationally. In 2018 it had decreased by 0.2%, from 8.0% in 2017 to 7.8% in 2018. The NLPMS will continue to monitor the level of chewing gum litter recorded nationally.
- ◆ Monitoring of plastic bags, as a component of national litter, has indicated the number of plastic bags responded positively to the introduction and increases in the levy in 2002 and 2007, respectively. Monitoring by the System recorded an all time low in the levels of plastic bags in the environment in 2014, after which time the level has slowly increased.

The degree, composition, causes and trends in litter pollution identified and discussed in this report are representative of the national picture, and will continue to be monitored into 2019.

The LMB is satisfied that local authorities are properly implementing the NLPMS. Local authorities will continue to be audited to ensure the System is being implemented as designed.

APPENDIX A

DETAILS OF LOCAL AUTHORITIES THAT CARRIED OUT SURVEYS IN 2018

Litter Quantification Survey (LQS) Results

LQS results for 31 local authorities were returned to the LMB and analysed for 2018. These are detailed in Table A-1.

Table A.1 Local Authorities that Submitted Litter Quantification Survey Results for 2018

County Councils
Carlow County Council
Cavan County Council
Clare County Council
Cork County Council
Donegal County Council
Galway County Council
Kerry County Council
Kildare County Council
Kilkenny County Council
Laois County Council
Leitrim County Council
Longford County Council
Louth County Council
Mayo County Council
Meath County Council
Monaghan County Council
Offaly County Council
Roscommon County Council
Sligo County Council
Tipperary County Council
Westmeath County Council
Wexford County Council
Wicklow County Council
City Councils
Cork City Council
Galway City Council
Limerick City and County Council
Waterford City and County Council
Dublin Local Authorities
Dublin City Council
Dún Laoghaire-Rathdown County Council
Fingal County Council
South Dublin County Council

Litter Pollution Survey (LPS) Results

LPS results for 31 local authorities were returned to the LMB and analysed for 2018. These are detailed in Table A.2.

Table A.2 Local Authorities that Submitted Litter Pollution Survey Results for 2018

County Councils
Carlow County Council
Cavan County Council
Clare County Council
Cork County Council
Donegal County Council
Galway County Council
Kerry County Council
Kildare County Council
Kilkenny County Council
Laois County Council
Leitrim County Council
Longford County Council
Louth County Council
Mayo County Council
Meath County Council
Monaghan County Council
Offaly County Council
Roscommon County Council
Sligo County Council
Tipperary County Council
Westmeath County Council
Wexford County Council
Wicklow County Council
City Councils
Cork City Council
Galway City Council
Limerick City and County Council
Waterford City and County Council
Dublin Local Authorities
Dublin City Council
Dún Laoghaire-Rathdown County Council
Fingal County Council
South Dublin County Council

APPENDIX B

AREA CLEANLINESS RATING PHOTOGRAPHS

Area Cleanliness Rating 1 (Unpolluted)

This rating is only given to an area with no litter present i.e. the area may be freshly swept.



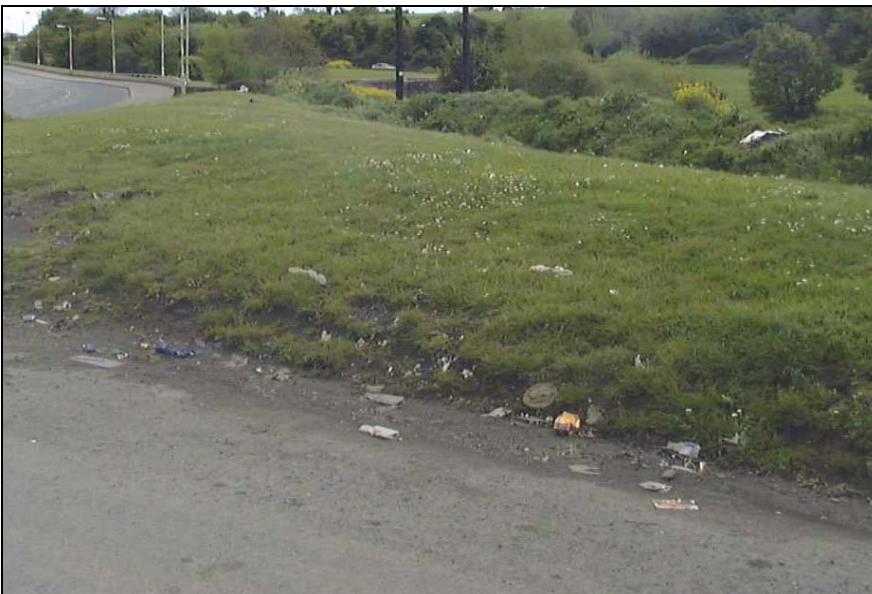
Area Cleanliness Rating 2 (Slightly Polluted)

This rating is only given to an area with small litter items present, i.e. not visually intrusive.



Area Cleanliness Rating 3 (Moderately Polluted)

This rating is given to an area with some large litter items present, i.e. visually intrusive.



Area Cleanliness Rating 4 (Significantly Polluted)

This rating is given to an area with large litter items present throughout the survey area.



Area Cleanliness Rating 5 (Grossly Polluted)

This rating is given to an area, which is heavily littered throughout the survey area, i.e. after an event such as a concert/ festival or a fly-tipping/ dumping incident.



APPENDIX C

DETAILS OF LITTER COMPOSITION FROM 2017 – 2018 ACCORDING TO LOCAL AUTHORITY TYPE

Figure C.1 compares the results of LQS within County Councils from 2017 to 2018. The main observations are that the percentage of cigarette related litter, packaging items, large litter items, miscellaneous items and plastic items (non-packaging) have all decreased in 2018. Sweet related litter, food related litter, paper items and deleterious litter have all increased in 2018.

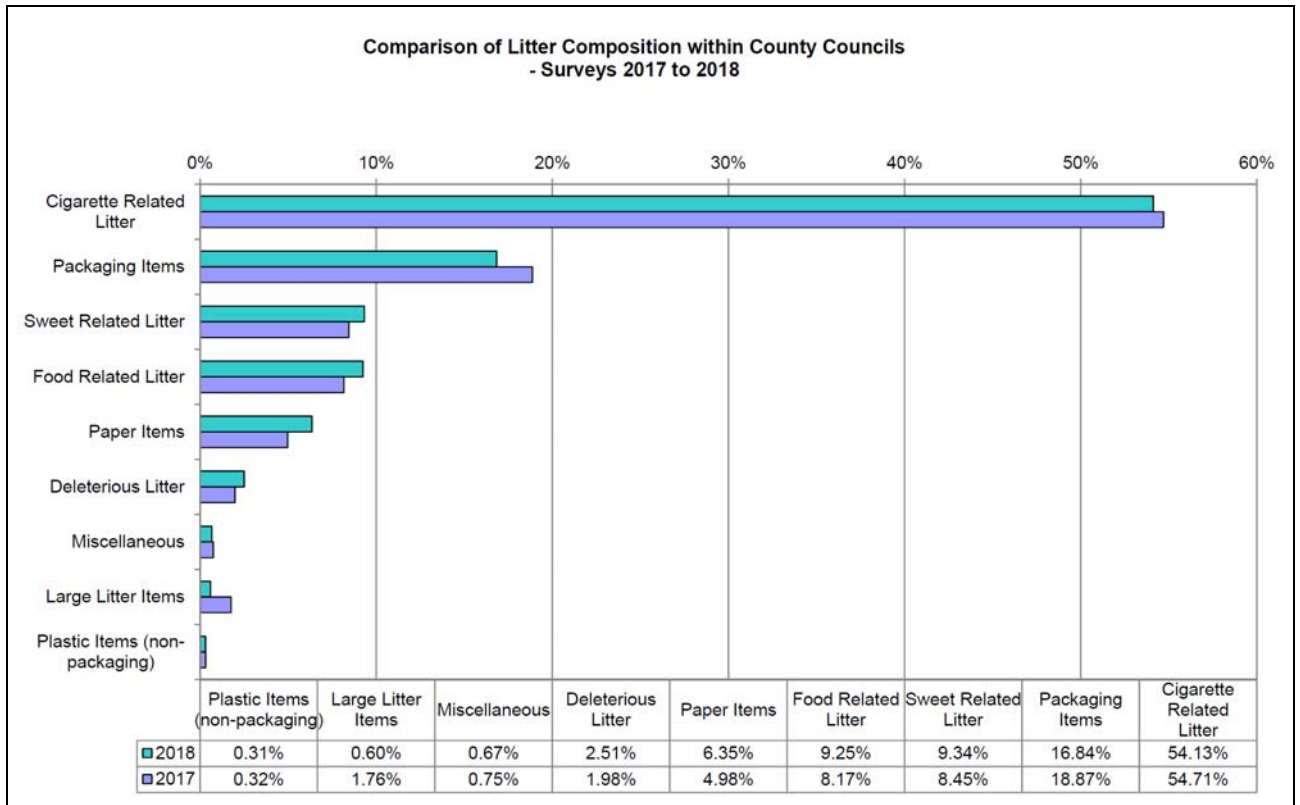


Figure C.1 Comparison of Litter Composition within County Councils 2017 to 2018

Figure C.2 shows that within City Councils the percentage of cigarette related litter, food related litter, paper items, miscellaneous and plastic items (non-packaging) all decreased from 2017 to 2018. Packaging items, sweet related litter, deleterious litter and large litter items have all increased in 2018.

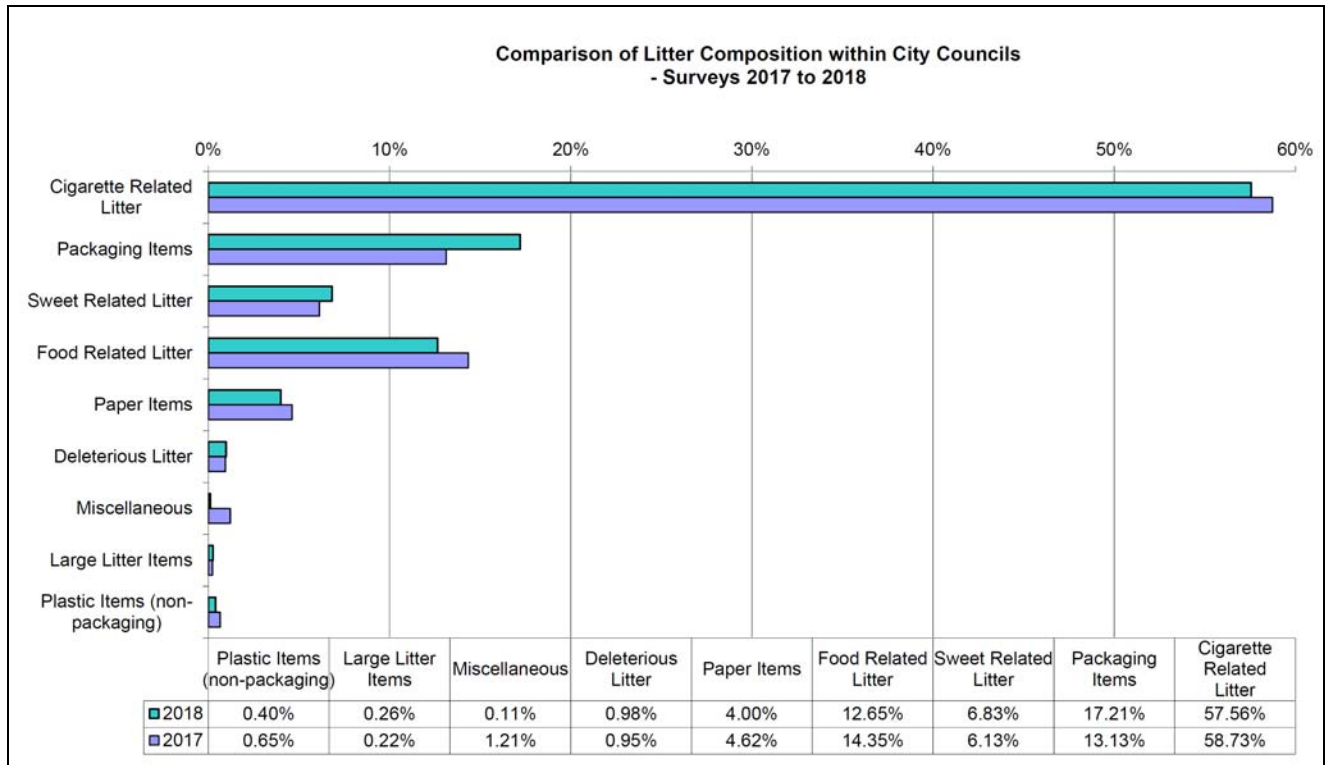


Figure C. 2 Comparison of Litter Composition within City Councils 2017 to 2018

Figure C.3 shows that within Dublin Local Authorities the percentage of cigarette related litter, food related litter, deleterious litter and miscellaneous litter have all decreased from 2017 to 2018. Packaging items, sweet related litter, paper items, large litter items and plastic items (non-packaging) have all increased in 2018.

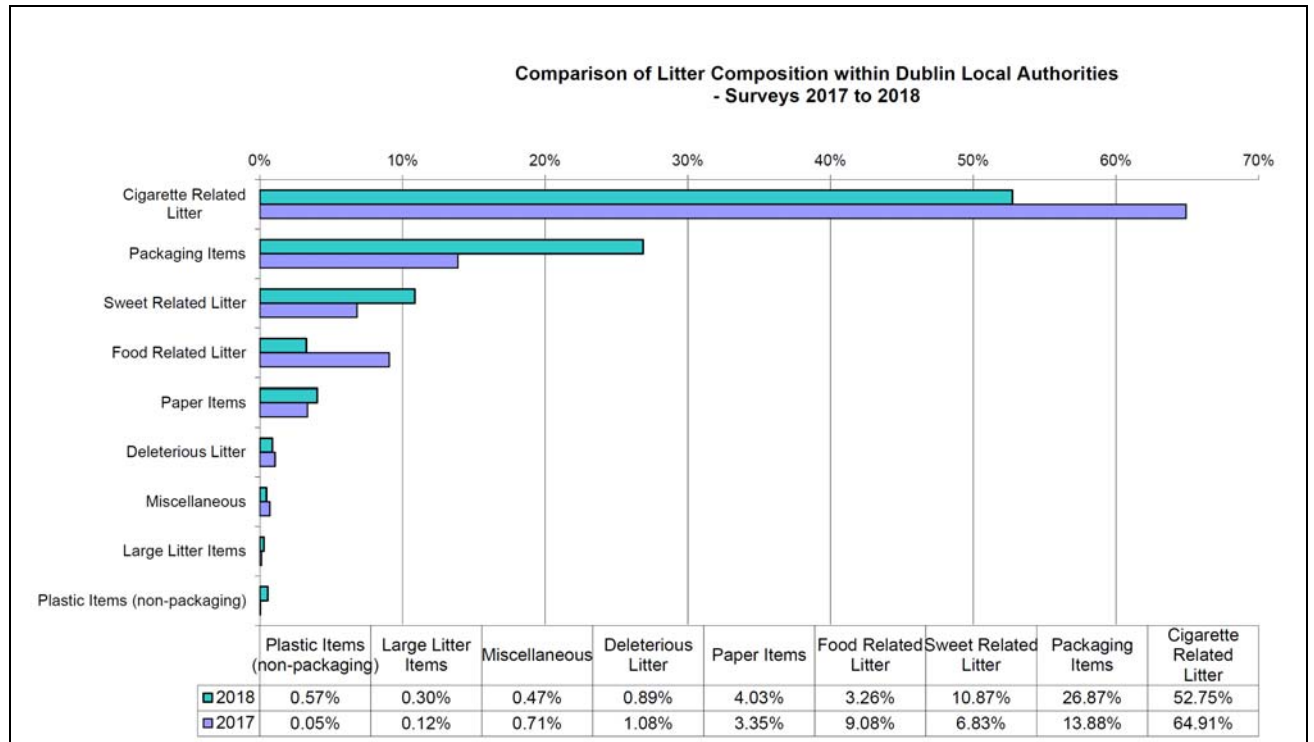


Figure C.3 Comparison of Litter Composition within Dublin Local Authorities 2017 to 2018

Note: Sweet-related litter increased in all local authority types in 2018. Cigarette related litter and miscellaneous litter decreased in all local authority types from 2017 to 2018.

Packaging items and large litter items increased in both City Council areas and Dublin Local Authorities in 2018 but decreased in County Council areas.

Food related litter increased in County Council areas but decreased in both City Council and Dublin Local Authorities areas in 2018.

Paper items increased in County Council and Dublin Local Authorities areas but decreased in City Council areas in 2018.

Deleterious litter increased in both City and County Council areas but decreased in Dublin Local Authorities in 2018.

Plastic items (non-packaging) increased in Dublin Local Authorities in 2018 but decreased in both City and County Council areas.

APPENDIX D

COMPARISON OF CAUSATIVE FACTORS OF LITTER POLLUTION WITHIN LITTER POLLUTION INDEX CATEGORIES

In each category of LPI, except for grossly polluted areas (LPI 5), passing pedestrians constitute the most significant causative factor of litter pollution. Figures D.1 – D.8 illustrate that as the degree of litter pollution increases (and the LPI value increases), this causative factor becomes, for the most part, a less significant contributor to litter pollution. Accordingly, in 2018 passing pedestrians constitute 44.7% of all causative factors in LPS of slightly polluted (LPI 2) areas; this percentage decreased to 35.6% for moderately polluted (LPI 3) areas and to 35.8% for significantly polluted (LPI 4) areas and to 21.3% for grossly polluted (LPI 5) areas.

Passing motorists constitute 23.2% of all causative factors in LPS of slightly polluted (LPI 2) areas; this decreases to 21.1% in LPS of moderately polluted (LPI 3) areas, then decreases to 14.6% in LPS of significantly polluted (LPI 4) areas and 10.6% in LPS of grossly polluted (LPI 5) areas.

Passing pedestrians, passing motorists and retail outlets tend to be the main causative factors in LPI 2 and LPI 3 areas where as in LPI 4 and LPI 5 areas; bring banks, gathering places and fast food outlets increase as significant causative factors. This trend is similar to previous yearly results.

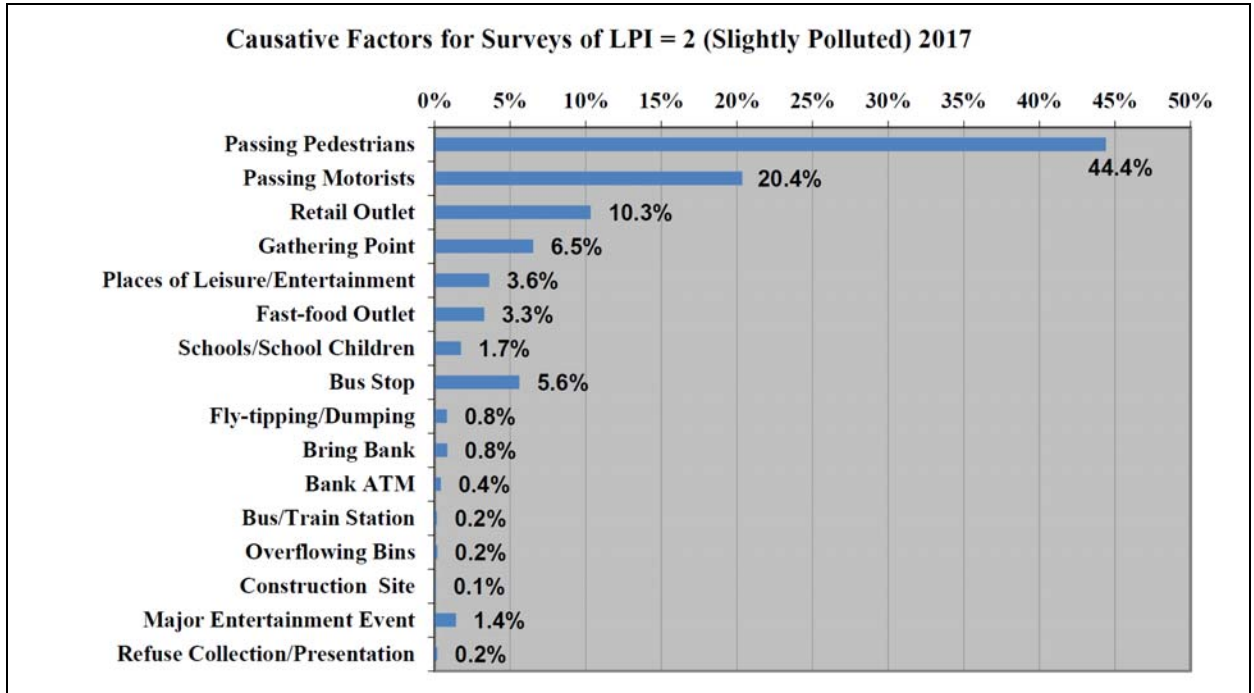


Figure D. 1 Causative Factors of Litter Pollution within Litter Pollution Index Category 2, 2017

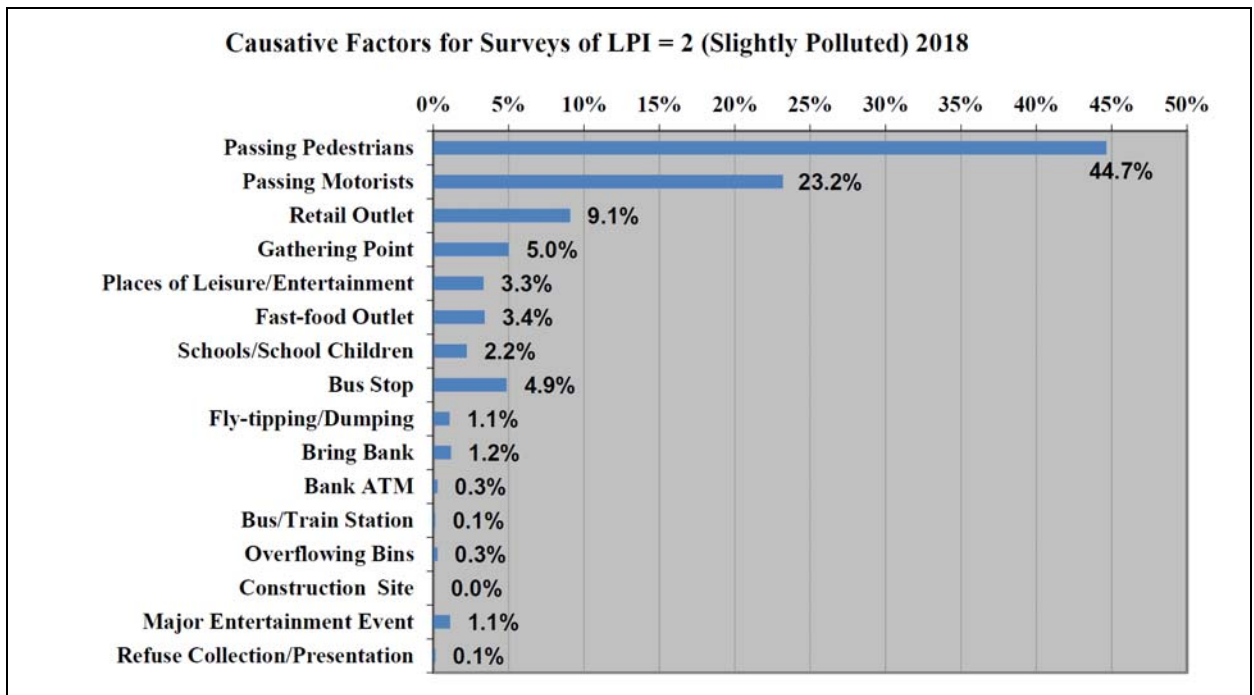


Figure D. 2 Causative Factors of Litter Pollution within Litter Pollution Index Category 2, 2018

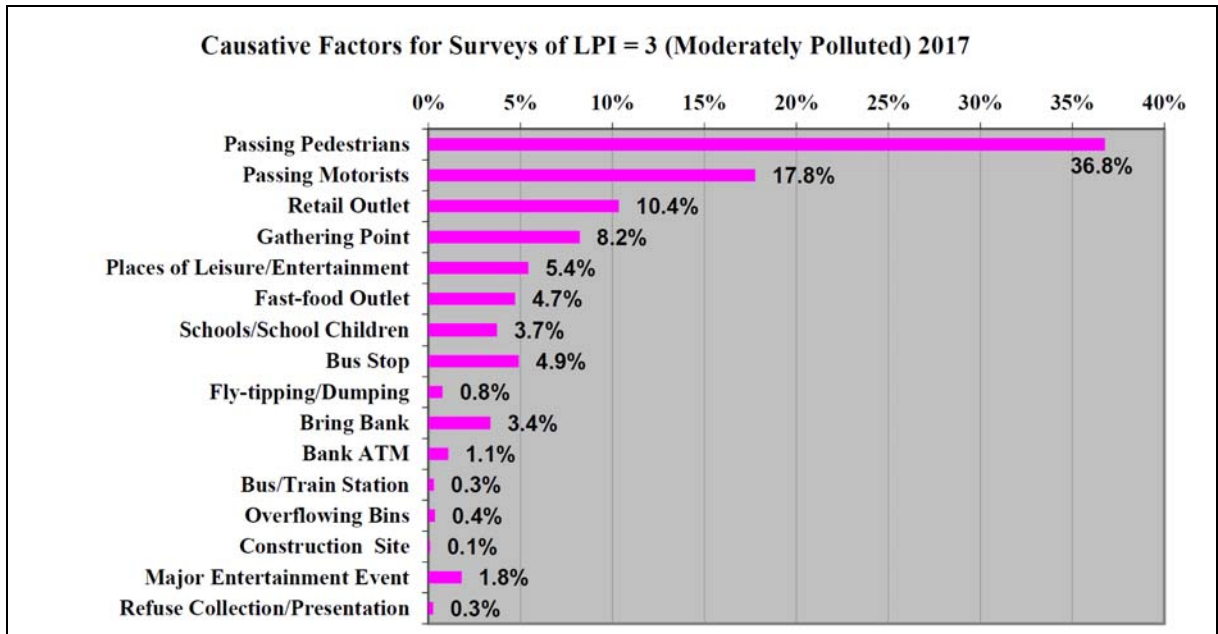


Figure D. 3 Causative Factors of Litter Pollution within Litter Pollution Index Category 3, 2017

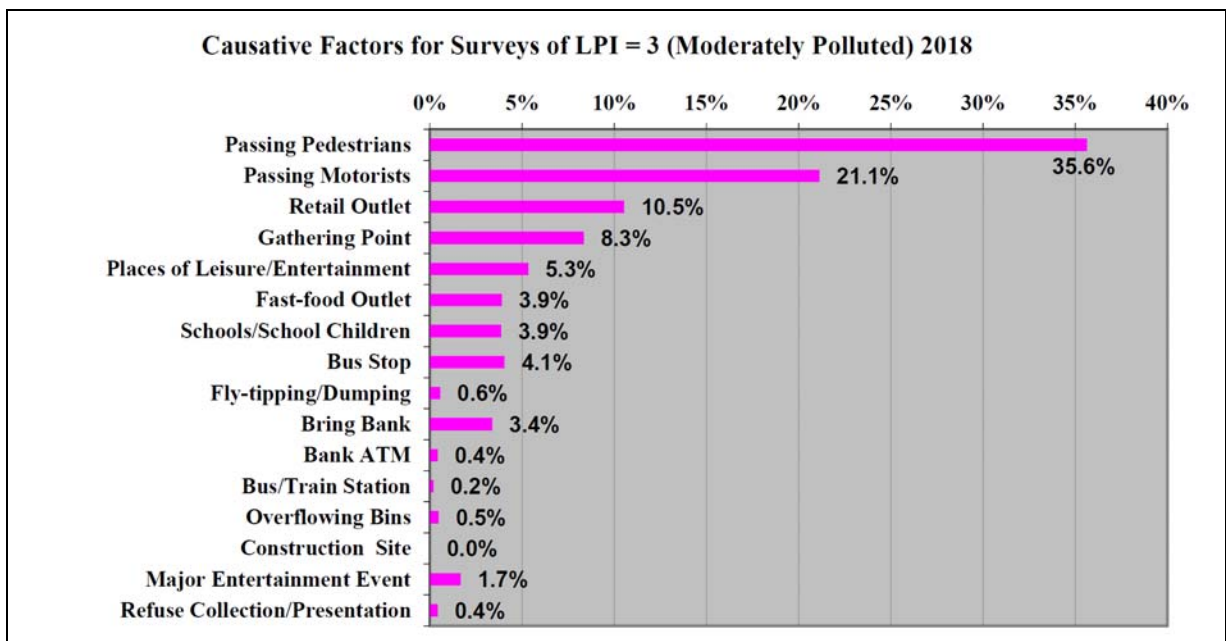


Figure D. 4 Causative Factors of Litter Pollution within Litter Pollution Index Category 3, 2018

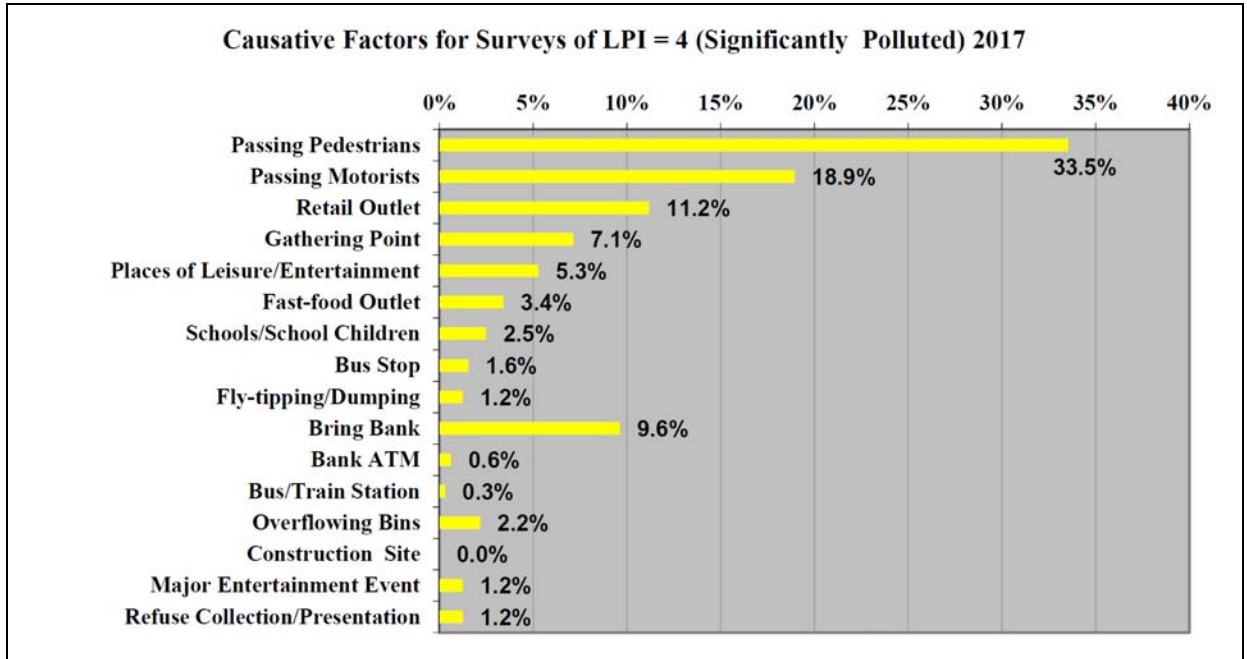


Figure D. 5 Causative Factors of Litter Pollution within Litter Pollution Index Category 4, 2017

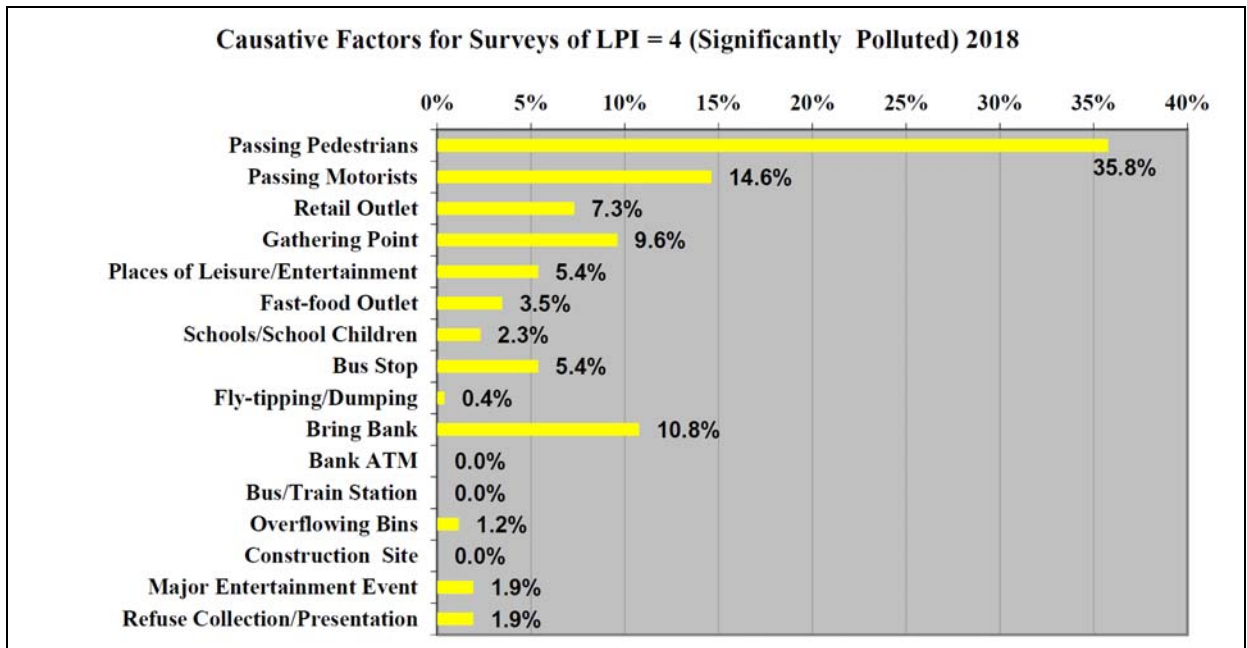


Figure D. 6 Causative Factors of Litter Pollution within Litter Pollution Index Category 4, 2018

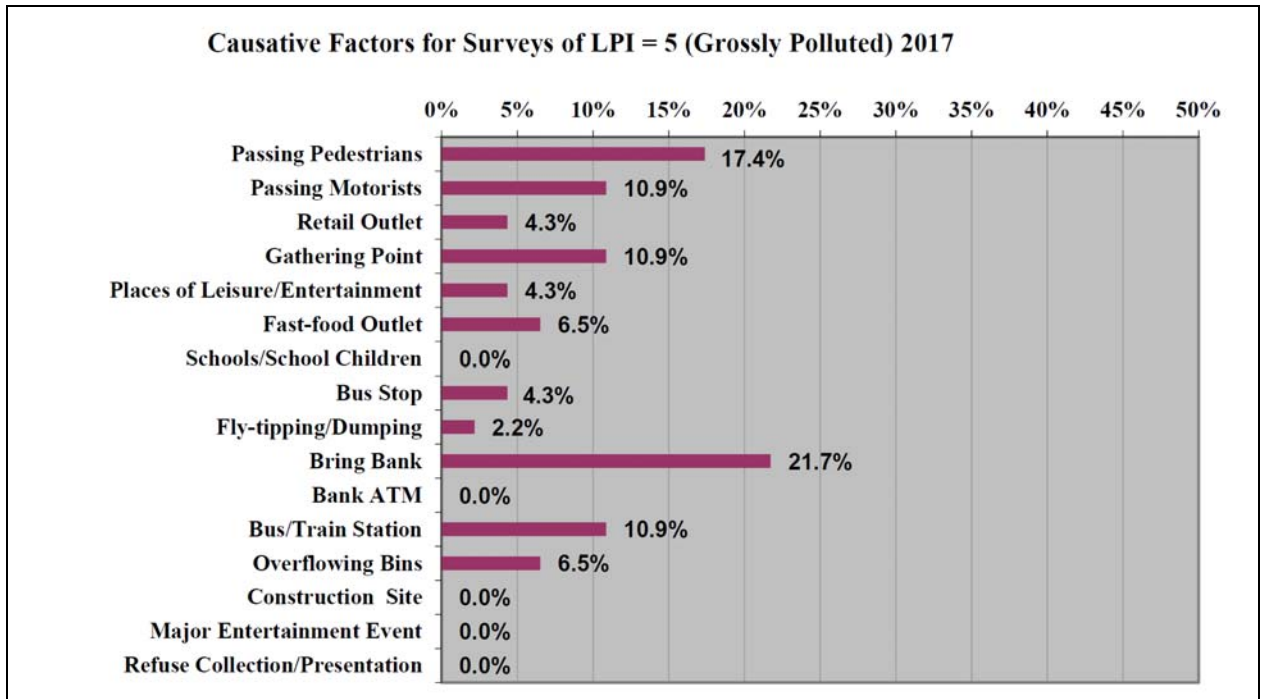


Figure D. 7 Causative Factors of Litter Pollution within Litter Pollution Index Category 5, 2017

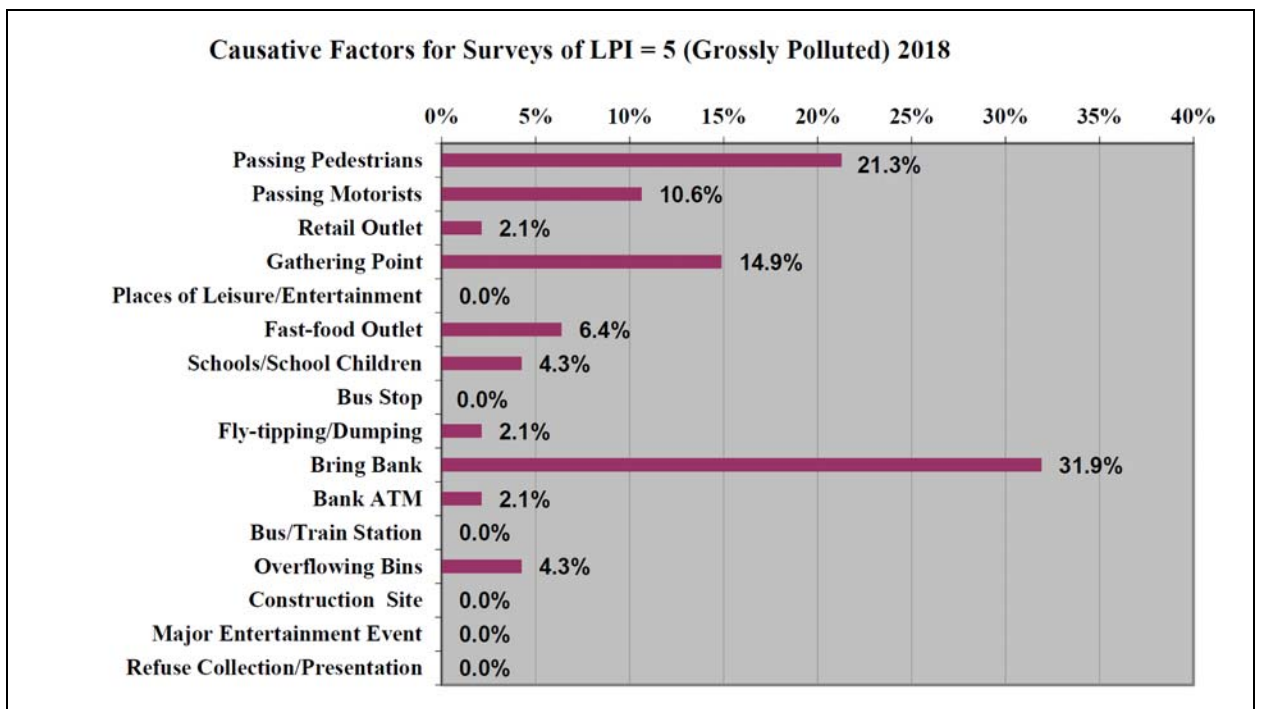


Figure D. 8 Causative Factors of Litter Pollution within Litter Pollution Index Category 5, 2018

APPENDIX E

COMPARISON OF CAUSATIVE FACTORS OF LITTER POLLUTION WITHIN URBAN AND RURAL LOCAL AUTHORITIES

Figures E.1 and E.2, compare the causes of litter within urban and rural local authorities from 2017 to 2018.

In 2018, passing pedestrians are the single greatest cause of litter in both urban and rural areas; this is similar to previous yearly results.

Passing motorists, bus stops and overflowing bins have all increased as causes of litter pollution in urban areas from 2017 to 2018.

Passing pedestrians, retail outlets, gathering points, fast-food outlets, schools/ school children, places of leisure/ entertainment, bus/ train stations, construction sites, bring banks, and major entertainment events have all decreased as causes of litter pollution in urban areas from 2017 to 2018.

Levels of litter pollution in urban areas from bank ATM, fly-tipping/ dumping and refuse presentation/collection; have remained the same in 2018 as recorded in 2017.

In rural areas, passing pedestrians, passing motorists, schools/ school children, bank ATMs, fly-tipping/ dumping and major entertainment events have all increased as causes of litter pollution from 2017 to 2018.

Retail outlets, gathering points, fast-food outlets, bus stops, places of leisure/entertainment, bus/train stations, construction sites, overflowing bins and bring banks have all decreased as causes of litter pollution in rural areas from 2017 to 2018.

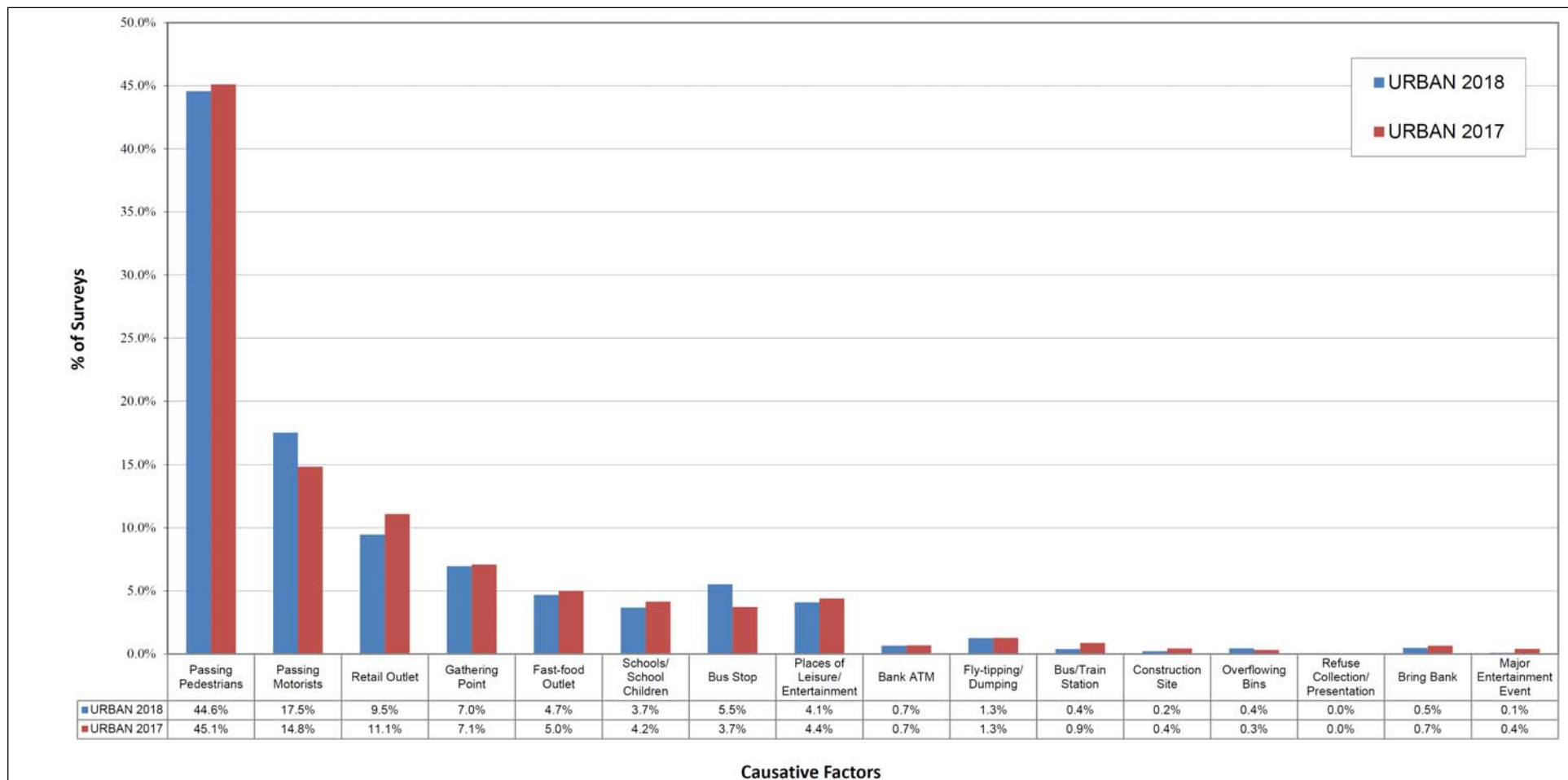


Figure E. 1 Comparison of Causative Factors in Urban Councils, 2017 to 2018

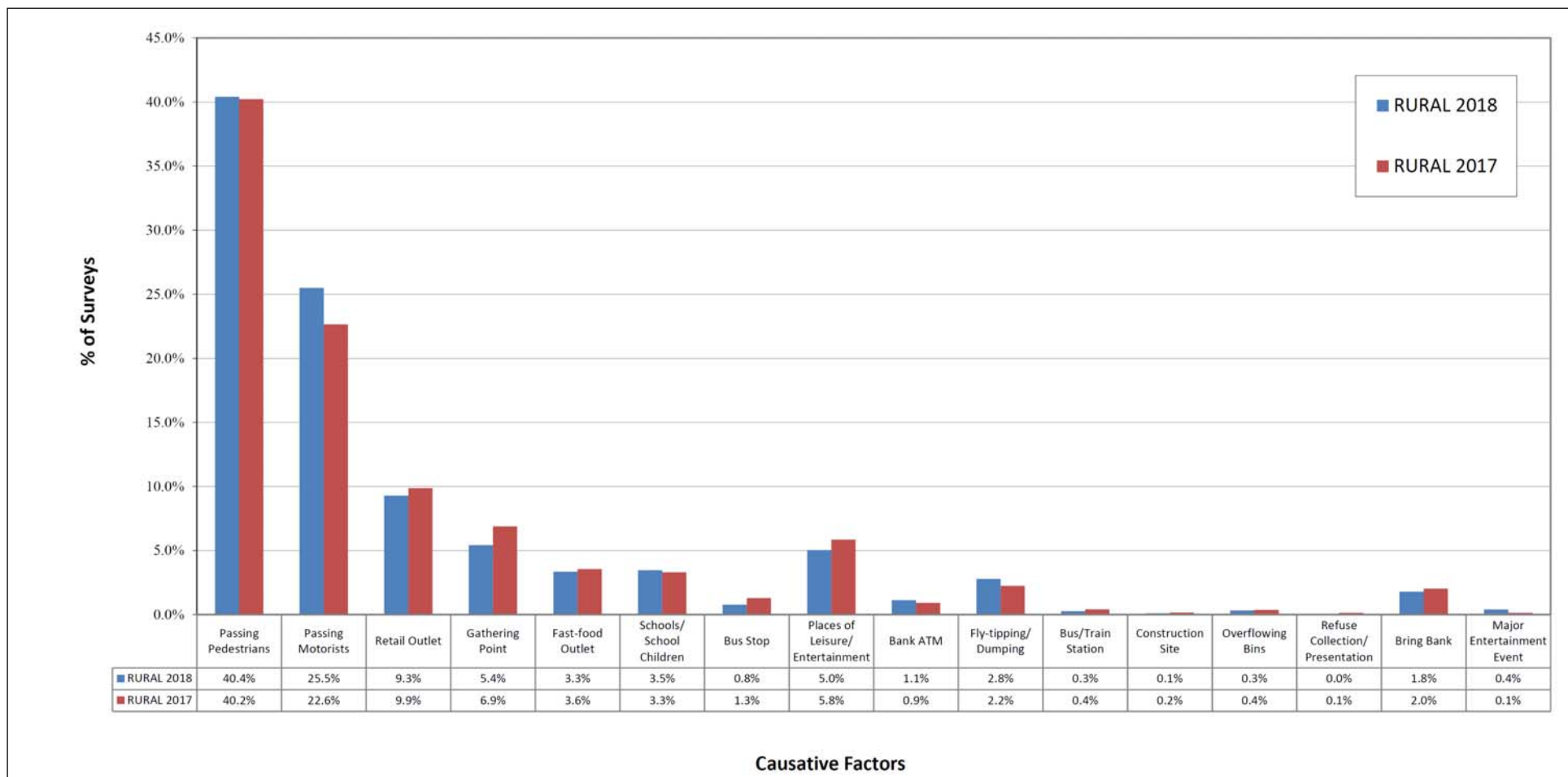


Figure E. 2 Comparison of Causative Factors in Rural Councils, 2017 to 2018

Figure E.3 allows for comparison of the various causative factors of litter pollution between urban areas. The ‘Other City Councils’ category comprises results from Galway City, Limerick City and County Council and Waterford City and County Councils. Overall, the causes of litter pollution vary somewhat with each category of urban area.

In Dublin City, fly-tipping/ dumping and bring banks are more significant causative factors of litter pollution than in the other urban categories. Passing pedestrians, bus stops, bus/train stations and overflowing bins are more significant causative factors of litter pollution in the ‘Cork City Council’ category than in the other urban categories. Passing motorists, retail outlets, gathering points, fast-food outlets, schools/ school children and places of leisure/ entertainment are more significant causative factors of litter pollution in the ‘Other City Councils’ category than in the other urban categories.

In the Dublin City Council area, retail outlets, bus stops, places of leisure/ entertainment, bank ATMs, fly-tipping/ dumping and bring banks have all increased as causative factors in comparison to 2017. For further detail, please refer to Figure E.4.

In the Cork City Council area, increases in litter from passing pedestrians, passing motorists, bus stops, bank ATMs, fly-tipping/dumping, construction sites and overflowing bins all increased as causative factors in comparison to 2017. For further detail, please refer to Figure E.5.

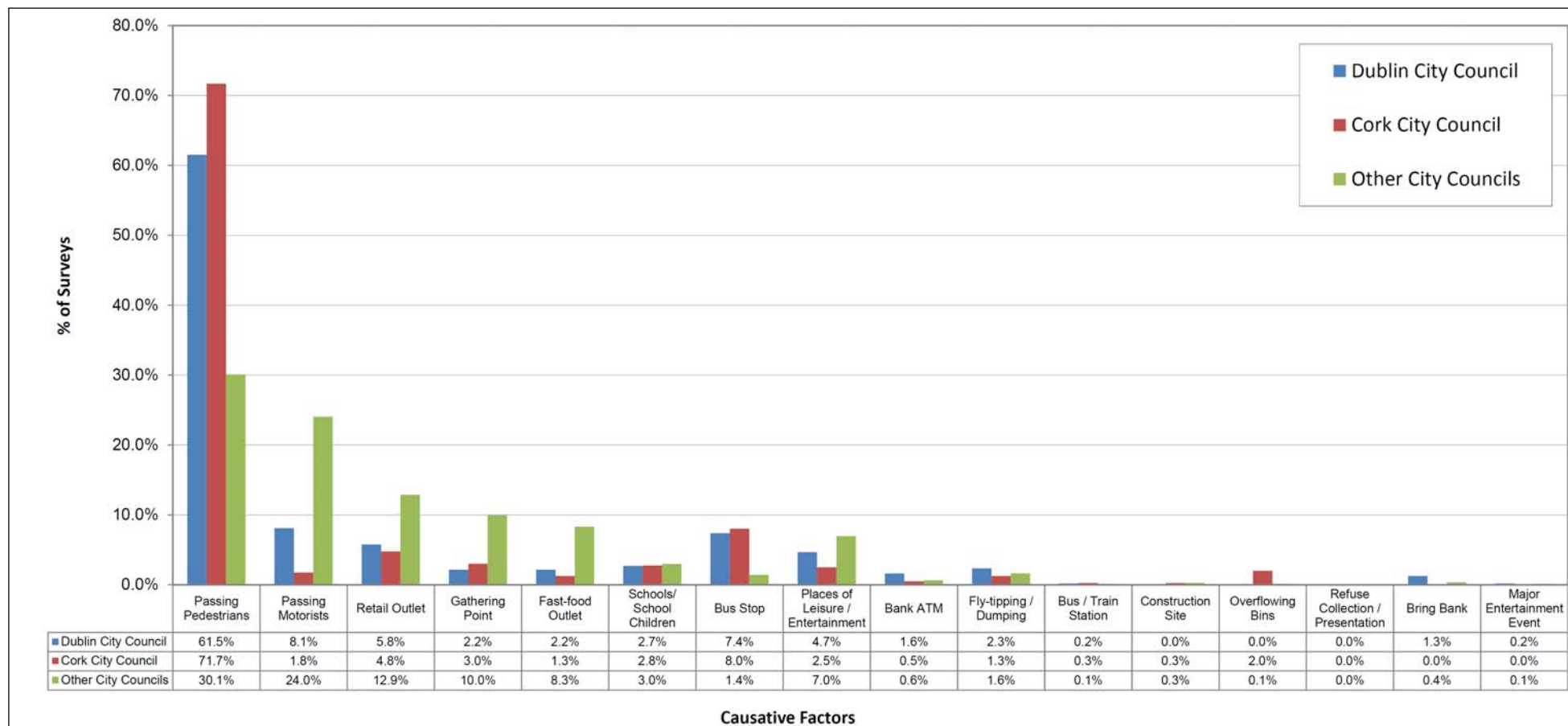


Figure E.3 Comparison of Causative Factors of Litter Pollution within Urban Areas (2018)

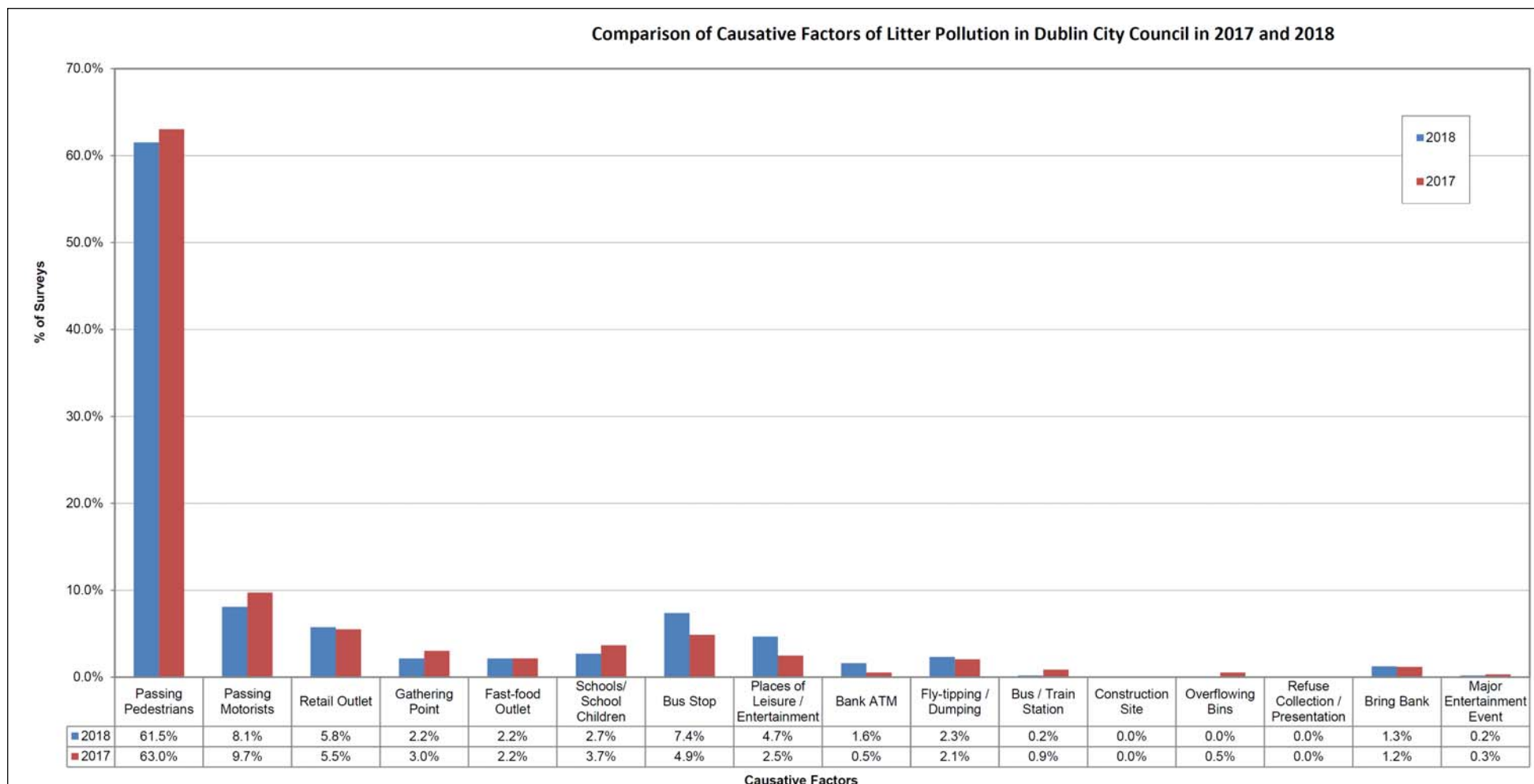


Figure E. 4 Comparison of Causative Factors of Litter Pollution within Dublin City Council 2017 to 2018

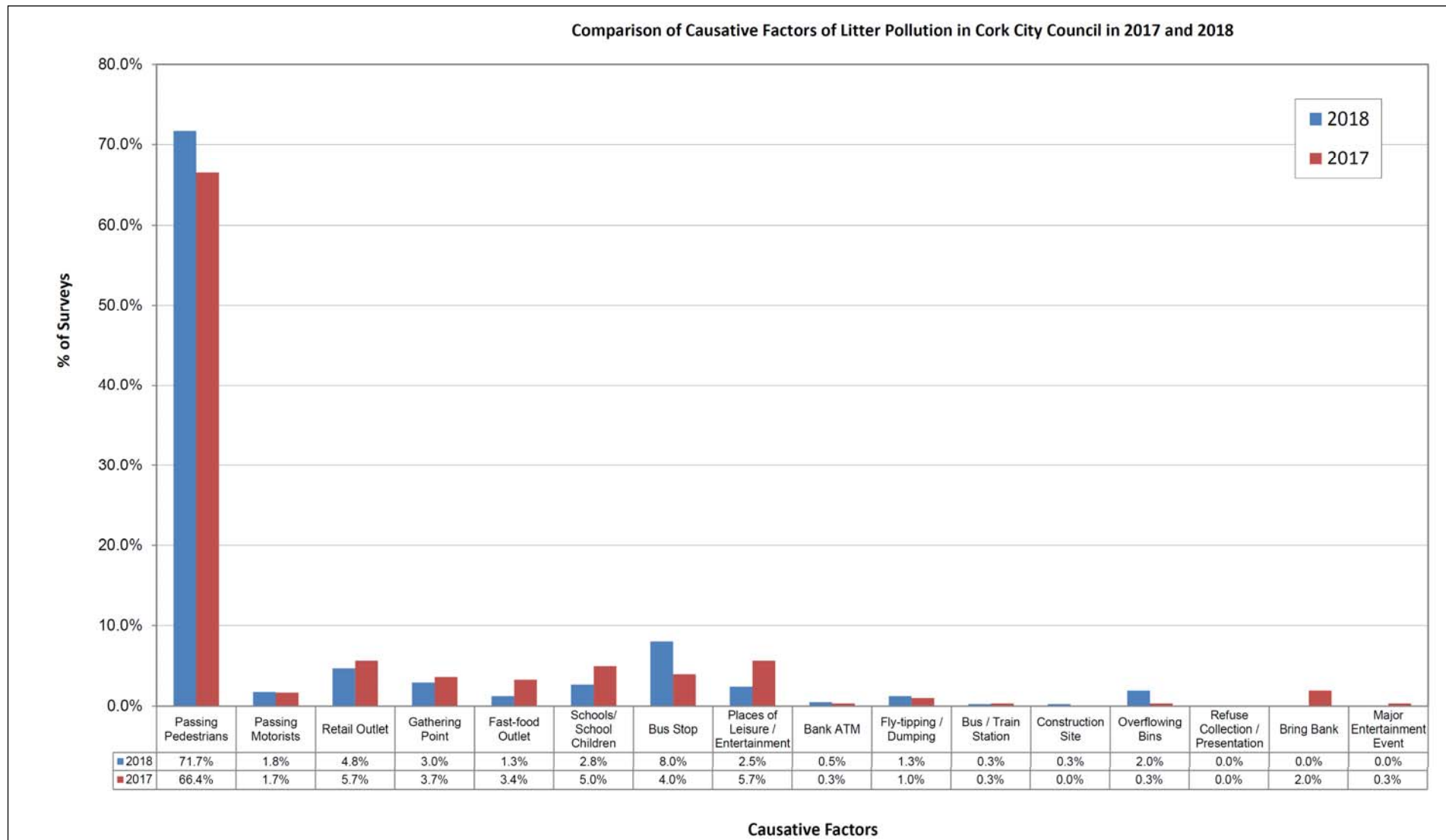


Figure E. 5 Comparison of Causative Factors of Litter Pollution within Cork City Council 2017 to 2018

